TO:

**BOARD OF DIRECTORS** 

FROM:

MICHAEL S. LEBRUN MICHAEL S. LEBRUN

**GENERAL MANAGER** 

DATE:

**SEPTEMBER 18, 2014** 

**AGENDA ITEM** E-2 **SEPTEMBER 24, 2014** 

# AMEND CASH RESERVE POLICY

# <u>ITEM</u>

Amend Cash Reserve Policy to reconcile with Rate Study [RECOMMEND BY MOTION AND ROLL CALL VOTE, ADOPT RESOLUTION AMENDING CASH RESERVE POLICY!

# **BACKGROUND**

If approved, Water Rate and Capacity Charge Study - September 2014, recommends increasing Water Fund #125 reserves from 180 days of budgeted operating expenses to 360 days in part due to concerns for loss of water sales revenue related to drought.

#### FISCAL IMPACT

Conservative rate setting is the cornerstone of fund stability and financial fitness. Each of the District's funds (eq. water, sewer, lighting) receives 100% of its funding from the customers who receive the related service.

#### STRATEGIC PLAN

Goal 4. FINANCE. Maintain conservative, long-term financial management to minimize rate impacts on customers while meeting program financial needs.

# **RECOMMENDATION**

If Water Rate and Capacity Charge Study - September 2014 is approved, by motion and roll call vote adopt resolution approving amended Cash Reserve Policy.

#### **ATTACHMENTS**

A. Resolution 2014-XXXX Amend Cash Reserve Policy w/ Exhibit A (redlined to show proposed change)

September 24, 2014

ITEM E-2

ATTACHMENT A

# NIPOMO COMMUNITY SERVICES DISTRICT RESOLUTION NO. 2014-XXXX

# A RESOLUTION OF THE BOARD OF DIRECTORS OF THE NIPOMO COMMUNITY SERVICES DISTRICT AMENDING THE CASH RESERVE POLICY FOR THE DISTRICT

- WHEREAS, the Board of Directors of the Nipomo Community Services District ("District") intends that the District will at all times have sufficient capital available to meet its operating, replacement, capital projects and debt service payments; and
- WHEREAS, the District desires to establish sound financial policies to promote favorable bond ratings in capital markets so that bonds may be used for future financing of District projects; and
- WHEREAS, the District desires to reserve capital for unanticipated and unforeseeable expenses; and
- **WHEREAS**, the District desires to establish a buffer should revenue estimates in any year not meet projections; and
- WHEREAS, the Cash Reserve Policy has been amended and is hereby presented at this meeting and it is appropriate at this time for the Board of Directors to consider approval of the adoption of the amended Policy.
- **NOW, THEREFORE, BE IT RESOLVED** by the Board of Directors of the Nipomo Community Services District:
  - Section 1. The above recitals are true and correct.
- Section 2. The Cash Reserve Policy, as amended, in the form presented at this meeting attached hereto Exhibit "A" are hereby approved and adopted.
- Section 3. The officers of the District are hereby directed to do and cause to be done any and all acts and things necessary or proper in order to effectuate the purposes of this resolution.
  - Section 4. This resolution shall take effect immediately.

#### NIPOMO COMMUNITY SERVICES DISTRICT BOARD OF DIRECTOR 2014-xxxx

# A RESOLUTION OF THE BOARD OF DIRECTORS OF THE NIPOMO COMMUNITY SERVICES DISTRICT AMENDING THE CASH RESERVE POLICY FOR THE DISTRICT

Upon a motion by Director, seconded by Director, on the following roll call vote, to wit:				
AYES:	NOES:	ABSTAIN:	ABSENT	
the foregoing resolution is hereby passed and adopted on this 24th day of September 2014.				
				CRAIG ARMSTRONG President of the Board
ATTEST:		_		APPROVED AS TO FORM:
MICHAEL S. Secretary to				MICHAEL W. SEITZ District Legal Counsel

#### **PURPOSE**

A key element of prudent financial planning is to ensure that sufficient funding is available for current operating, capital and debt service needs. Additionally, fiscal responsibility requires anticipating the likelihood of, and preparing for, unforeseen events. Nipomo Community Services District (District) will strive at all times to have sufficient funding available to meet its operating, capital and debt service obligations as well as to protect its creditworthiness. The District is committed to maintaining a financial structure that provides adequate and predictable revenues at the lowest possible cost to meet forecasted needs and operational objectives.

It should be noted that the District has a Debt Management Policy that establishes parameters for evaluating, issuing and managing the District's debt. The District's Debt Management Policy should be considered prior to committing to any new financial obligations.

The adequacy of the targeted cash reserve year-end balance ranges and/or annual contributions to each fund will be reviewed annually during the budgeting process or when a major change in conditions threatens the reserve levels established within this policy.

# **OPERATING FUNDS**

#### WATER FUND (FUND #125)

<u>Purpose</u>: To ensure sufficient cash resources are available to fund daily administration, operations and maintenance of providing water services. (Funded from rates and charges)

<u>Target Criteria</u>: To meet the District's cash flow needs and unbudgeted expenses, the Water Fund cash reserves should be equal to or greater than <u>six-twelve</u> months (<u>180-360</u> days) of annual budgeted operating expenses (not including Funded Replacement).

After adoption of the budget and within 90 days after the end of the fiscal year, the Board of Directors shall review the cash reserves, and if there is excess above the reserve requirement based on the cash reserve balance as of the fiscal year just completed, the Directors may approve a transfer of the excess to the Funded Replacement Water Fund #805.

#### **TOWN SEWER FUND (FUND #130)**

<u>Purpose</u>: To ensure sufficient cash resources are available to fund daily administration, operations and maintenance of providing waste water services. (Funded from rates and charges)

<u>Target Criteria</u>: To meet the District's cash flow needs and unbudgeted expenses, the Town Sewer Fund cash reserves should be equal to or greater than six months (180 days) of annual budgeted operating expenses (not including Funded Replacement).

After adoption of the budget and within 90 days after the end of the fiscal year, the Board of Directors shall review the cash reserves, and if there is excess above the reserve requirement based on the cash reserve balance as of the fiscal year just completed, the Directors may approve a transfer of the excess to the Funded Replacement Town Sewer Fund #810.

# **BLACKLAKE SEWER FUND (FUND #150)**

<u>Purpose</u>: To ensure sufficient cash resources are available to fund daily administration, operations and maintenance of providing waste water services. (Funded from rates and charges)

<u>Target Criteria</u>: To meet the District's cash flow needs and unbudgeted expenses, the Blacklake Sewer Fund cash reserves should be equal to or greater than six months (180 days) of annual budgeted operating expenses (not including Funded Replacement).

After adoption of the budget and within 90 days after the end of the fiscal year, the Board of Directors shall review the cash reserves, and if there is excess above the reserve requirement based on the cash reserve balance as of the fiscal year just completed, the Directors may approve a transfer of the excess to the Funded Replacement Blacklake Sewer Fund #830.

# WATER RATE STABILIZATION FUND (PROPOSED)

<u>Purpose</u>: To serve as a buffer to water rates during any period where there are unexpected increases in operating costs or decreases in revenues. In addition, in a severe drought or extremely wet conditions, it is reasonable to expect that water sales could fluctuate significantly. As such, this fund will absorb these types of fluctuations in operations and help stabilize rates and enable smooth or level increases to rates despite uneven increases in underlying costs or variations in annual revenues received. This fund should not be used to artificially suppress rates (i.e. to sustain rates at levels below the costs of service). (Funded by rates and charges)

Target Criteria: Minimum reserve requirement of \$400,000.

#### **TOWN SEWER RATE STABILIZATION FUND (FUND #135)**

<u>Purpose</u>: To serve as a buffer to sewer rates during any period where there are unexpected increases in operating costs or decreases in revenues. This fund should be used to enable smooth or level increases to rates despite uneven increases in underlying costs or variations in annual revenues received. This fund should not be used to artificially suppress rates (i.e. to sustain rates at levels below the costs of service). (Funded by rates and charges)

<u>Target Criteria</u>: Minimum reserve requirement of \$300,000 set by Bond Indenture Agreement for the Revenue of Certificates of Participation Series 2012.

#### **BLACKLAKE SEWER RATE STABILIZATION FUND (PROPOSED)**

<u>Purpose</u>: To serve as a buffer to sewer rates during any period where there are unexpected increases in operating costs or decreases in revenues. This fund should be used to enable smooth or level increases to rates despite uneven increases in underlying costs or variations in annual revenues received. This fund should not be used to artificially suppress rates (i.e. to sustain rates at levels below the costs of service). (Funded by rates and charges)

Target Criteria: Minimum reserve requirement of \$50,000.

# **BLACKLAKE STREET LIGHTING (FUND #200)**

<u>Purpose</u>: To ensure sufficient cash resources are available to fund administration, operations and maintenance of providing street lighting services for Blacklake Village. (Funded by annual assessment to property owners in Blacklake Village)

Target Criteria: Minimum reserve requirement of \$30,000.

# LANDSCAPE MAINTENANCE DISTRICT (FUND #250)

<u>Purpose</u>: To ensure sufficient cash resources are available to fund administration, operations and maintenance of providing landscape maintenance to the property owners of Tract 2409. (Funded by annual assessment to property owners in Tract 2409 aka Vista Verde Estates)

Target Criteria: Minimum reserve requirement of \$20,000.

#### SOLID WASTE (FUND #300)

<u>Purpose</u>: To ensure sufficient cash resources are available to fund solid waste programs, rate stabilization and to cover operating costs in the event that the District may find itself operating solid waste collection, disposal and recycling functions should its business partner now franchised to do these functions be unable to continue to provide these services due to an unforeseen event. This reserve provides assurance that solid waste services remain uninterrupted during an extended disruption to service provider. (Funded by Franchise Fees)

Target Criteria: Minimum reserve requirement of \$115,000.

#### DRAINAGE (FUND #400)

<u>Purpose</u>: To ensure sufficient cash resources are available to operate and maintain the Nipomo Drainage Maintenance District 76-02 (storm water conveyance system and basin serving Folkert Oaks Mobile Home Park and adjacent properties on Juniper Street). (Funded by a 1% ad valorem property tax rate)

Target Criteria: Minimum reserve requirement of \$50,000.

#### **FUNDED REPLACEMENT – WATER (FUND #805)**

<u>Purpose</u>: The reserves can be used for both short-term and long-term purposes. The objective of the Funded Replacement Fund is to provide monies for the current and future replacement of existing capital assets as they reach the end of their useful lives. The District recognizes that the Funded Replacement fund may only be sufficient to pay a portion of the full cost of future capital asset replacements and other sources of replacement funding may be needed, such as a bond issuance. This fund will also help normalize the impact of the capital asset replacements on future water rates. (Funded by water rates and charges and interest earnings)

Target Criteria: Based on 2007 or current Replacement Study.

#### **FUNDED REPLACEMENT – TOWN SEWER (FUND #810)**

<u>Purpose</u>: The reserves can be used for both short-term and long-term purposes. The objective of the Funded Replacement Fund is to provide monies for the current and future replacement of existing capital assets as they reach the end of their useful lives. The District recognizes that the Funded Replacement fund may only be sufficient to pay a portion of the full cost of future capital asset replacements and other sources of replacement funding may be needed, such as a bond issuance. This fund will also help normalize the impact of the capital asset replacements on future town sewer rates. (Funded by Town sewer rates and charges and interest earnings)

Target Criteria: Based on 2007 or current Replacement Study.

# FUNDED REPLACEMENT - BLACKLAKE SEWER (FUND #830)

<u>Purpose</u>: The reserves can be used for both short-term and long-term purposes. The objective of the Funded Replacement Fund is to provide monies for the current and future replacement of existing capital assets as they reach the end of their useful lives. The District recognizes that the Funded Replacement fund may only be sufficient to pay a portion of the full cost of future capital asset replacements and other sources of replacement funding may be needed, such as a bond issuance. This fund will also help normalize the impact of the capital asset replacements on future Blacklake sewer rates. (Funded by Blacklake sewer rates and charges and interest earnings)

Target Criteria: Based on 2007 or current Replacement Study.

#### **NON-OPERATING FUNDS**

#### **SUPPLEMENTAL WATER (FUND #500)**

<u>Purpose</u>: The revenue generated from the Supplemental Water Capacity Charge accumulates in this fund and its use is restricted to projects, programs and expenditures that reduce the District's reliance on groundwater as its sole water supply. (Funded by development capacity charges and interest earnings)

Target Criteria: No minimum target is maintained.

#### PROPERTY TAX (FUND #600)

<u>Purpose</u>: District's share of the 1% ad valorem tax on real property collected by the County of San Luis Obispo and distributed to the District pursuant to Article XIIIA of the California Constitution. (Funded by property taxes and interest earnings)

<u>Target Criteria</u>: No minimum target is maintained, however, a portion of the annual property tax revenue stream is pledged to pay the annual debt service for the 2003 Certificates of Participation Revenue Bond.

# **WATER CAPACITY CHARGES (FUND #700)**

<u>Purpose</u>: The revenue generated from the Water Capacity Charge accumulates in this fund and is used to offset new development related capital improvements as outlined by the District's Capital Improvement Plan. (Funded by development capacity charges and interest)

<u>Target Criteria</u>: No minimum target is maintained.

# **TOWN SEWER CAPACITY CHARGES (FUND #710)**

<u>Purpose</u>: The revenue generated from the Town Capacity Charge accumulates in this fund and is used to offset new development related capital improvements as outlined by the District's Capital Improvement Plan. (Funded by development capacity charges and interest earnings)

Target Criteria: No minimum target is maintained.

#### SINKING FUND – TOWN SEWER (FUND #880)

<u>Purpose</u>: The reserves may be used to pay annual debt service payments for the Revenue Certificates of Participation (Southland Wastewater Project) Series 2012. (Funded by Town sewer rates and charges in years 2008 – 2012 in anticipation of the Southland Wastewater Treatment Facility Upgrade)

<u>Target Criteria</u>: No minimum target is maintained. Once the reserves in this fund are depleted, the fund will be terminated.