TO:

**BOARD OF DIRECTORS** 

FROM:

MICHAEL S. LEBRUN M91

GENERAL MANAGER

DATE:

**NOVEMBER 6, 2015** 

# AGENDA ITEM ITEM E-1 NOVEMBER 12, 2015

### CONDUCT PROTEST HEARING, DETERMINE PROTEST STATUS, AND IF THERE IS NOT A MAJORITY PROTEST CONSIDER ADOPTION OF RESOLUTION INCREASING TOWN SEWER USER FEES

#### ITEM

Conduct protest hearing, determine protest status, and if there is not a majority protest, consider adoption of Resolution increasing Town Sewer user fees [RECOMMEND, IF THERE IS NO MAJORITY PROTEST, BY MOTION AND ROLL CALL VOTE, ADOPT RESOLUTION]

#### **BACKGROUND**

The last Town Sewer System rate study was completed in August 2007. The last Town Sewer system rate increase took effect on January 1, 2010.

A 13 million dollar upgrade of the Southland Wastewater Facility, which serves the Town Sewer System, was completed in 2014. The District issued Certificates of Participation (Bonds) to fund the upgrade and debt service payments (principal and interest) are due annually.

The upgraded wastewater facility requires additional operational and maintenance expenditures to maintain the facilities. Additional and more highly certified operators are required to operate the plant on a seven days a week schedule.

The District retained Tuckfield & Associates to prepare the Town Sewer System Rate Study (Study). Mr. Tuckfield's work included analysis of the Town Sewer financial plan, Cost of Service review, and a rate design/proposed rates.

On August 3, Mr. Tuckfield presented his findings to the Finance and Audit Committee at a public meeting. The Committee requested some further analysis. On August 19, Mr. Tuckfield met with Finance and Audit Committee members and staff to discuss proposed changes.

On September 9, your Board: received a presentation by Mr. Tuckfield; considered public comment; approved the Town Sewer System Rate study (Attachment A); approved a 3.2% rate increase schedule and Rate Hearing Notice (Attachment B); and set 9AM, November 12, 2015 as the hearing date for the proposed increase in the Town Sewer user fees.

#### Public Hearing for Rate Adoption

Adoption of new rates and charges requires a public hearing process in compliance with Proposition 218. Following your Board's September 9, 2015 approval of the Rate Study, a Public Notice was mailed to all owners of record and customers of record impacted by the proposed new fees. The Town Sewer serves approximately 2,530 parcels. By State law, a successful majority protest vote requires 50%+1 of the parcel owners to file a valid written protest.

As of the preparation of this staff report 10 written protests have been received. The protests will be inspected for validity following the close of the hearing, if required.

The schedule to rate adoption is as follows:

Town Sower Poto Study and
own Sewer Rate Study and
nitiate Prop 218 compliant notice
nailed (45 day notice period
iling Notice
d scheduled rate adoption
Rates Effective
1

#### **USE OF SEWER REVENUES**

The Town Sewer system is accounted for as a separate enterprise fund. The revenues derived from the Town Sewer user fees do not exceed the funds required to provide sewer service because the rates are calculated to:

- Provide equitable and proportional cost of service
- Provide sufficient funds for on-going operation and maintenance for the Town Sewer System
- Rehabilitate, replace and upgrade facilities needed to provide services.
- Establish reserves to reduce risk and prudently manage the District's collection and treatment of sewer in the Town Sewer System.

Revenues collected from Town Sewer Customers are deposited into designated accounts and cannot be used for any purpose other than that for which the charge is imposed as outlined above. For further discussion on the use of revenues generated by the proposed Town Sewer charges, see approved Town Sewer System Wastewater Rate Study – August 2015. This study is available on the District's website (ncsd.ca.gov).

#### **STRATEGIC PLAN**

Goal 4. FINANCE. Maintain conservative, long-term financial management to minimize rate impacts on customers while meeting program financial needs.

4.1 Ensure that purveyors and others pay their fair share of financing water supply, supplemental water, conservation, and sustainability of the regional water supply. Purveyors should pay their share up front before getting water in order to help finance next phases of supplemental water program.

#### **FISCAL IMPACT**

The proposed rate increase is required to meet and maintain Town Sewer Enterprise fiscal reserves and debt coverage goals. If approved, the new Town Sewer rate would become effective January 1, 2016.

#### **RECOMMENDATION**

Staff recommends as follows:

- 1. Conduct Public Hearing\receive Public Comment & receive Written Protest
- 2. Close Public Hearing
- 3. Establish number of valid Written Protests that have been submitted per Proposition 218\Article XIII D of the California Constitution.
- 4. If there is no majority protest, by motion and roll call vote, adopt Resolution 2015–XXXX Town Sewer Rate; or
- 5. If there is a Majority Protest, direct staff to develop alternatives.

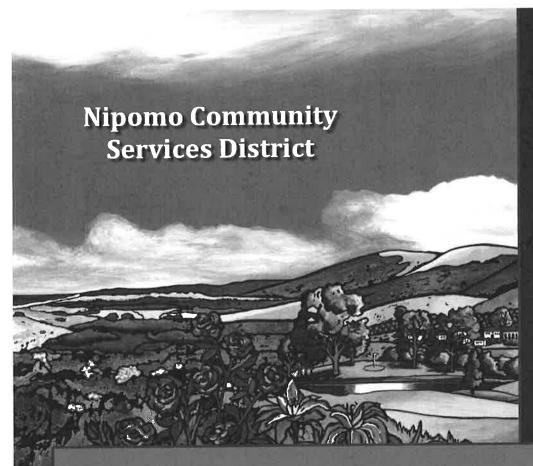
#### <u>ATTACHMENTS</u>

- A. Town Sewer System Wastewater Rate Study August 2015
- B. Proposition 218 Notice to owners of record and customers of record
- C. Resolution 2015-XXXX

November 12, 2015

ITEM E-1

**ATTACHMENT A** 



Report on Town Sewer System

# Wastewater Rate Study

For:

# Nipomo Community Services District

148 South Wilson Street Nipomo, CA 93444 (805) 929-1133

Submitted By:

## **Tuckfield & Associates**

2549 Eastbluff Dr, #450B Newport Beach, CA 92660 (949) 760-9454 www.tuckfieldassociates.com

> TUCKFIELDCS ASSOCIATES MANAGEMENT CONSULTING

August 2015

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## **Tuckfield & Associates**

2549 Eastbluff Drive, Suite 450B, Newport Beach, CA 92660 Phone (949) 760-9454 Fax (949) 760-2725 Email ctuckfield@tuckfieldassociates.com

August 29, 2015

Mr. Michael LeBrun General Manager Nipomo Community Services District 148 South Wilson Street Nipomo, CA 93444

Dear Mr. LeBrun:

I am pleased to present this report on the Wastewater Rate Study (Study) for the Nipomo Community Services District (District) Town Sewer System. The wastewater rates presented in this report have been developed based on cost of service principles and industry methods that result in fair and equitable rates for the users of the wastewater system.

The Study included a review and analysis of the Town wastewater enterprise funds, user classifications, and current rate structure. From the analyses, it is recommended that the District implement wastewater rates that achieve overall revenue increases of 3.5 percent annually on each January 1 of FY 2015-16 through FY 2019-20 to fund future obligations of the wastewater system and meet debt coverage requirements.

For the first increase, wastewater rates have been priced to bring the user classifications back to cost of service to ensure equitable rates. After this, wastewater rates increase at 3.5 percent as determined in the financial plan. Tables and figures throughout the report are provided to demonstrate the calculations.

It has been a pleasure to work with District staff during the performance of this Study. If there are any questions, please contact me at (949) 760-9454.

Very Truly Yours,

**TUCKFIELD & ASSOCIATES** 

G. Clayton Tuckfield
President/Project Consultant

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# **Executive Summary**

### System Background

The Nipomo Community Services District (District) provides wastewater collection, treatment, and disposal service to two separate service areas with independent wastewater systems. The independent systems are known as the Town Sewer System and the Blacklake Sewer System. The focus of this Wastewater Rate Study (Study) is for the Town Sewer System (System).

The Town collection system consists of 10 lift stations and about 35 miles of gravity sewer pipe ranging in size from 6 to 24 inches and 3 miles of force main ranging in size between 4 to 8 inches. The wastewater collected is treated at the Southland Wastewater Treatment Facility (Southland WWTF). The Southland WWTF has recently been upgraded and has a capacity of 0.9 mgd.

The current wastewater rate structure consists of fixed bi-monthly charges to Residential customers. Non-residential customers are charged a fixed bi-monthly charge by meter size and a volume charge for wastewater strength based on their metered water sales volume.

Customers of the System are predominately Residential (single-family and multi-family) representing over 97 percent of the number of accounts. Non-residential customers are separated by strength category (low, medium and high) with low-strength being the largest Non-residential group. Future wastewater customers are projected to grow at annual rate of 0.5 percent.

#### **Financial Plan**

The revenue and revenue requirements of the System were identified and projected to create a forward looking financial plan of the wastewater enterprise. Annual costs of the System include operation and maintenance expense (O&M), fixed asset purchases, transfer for annual capital replacement, and debt service. O&M expenses include the District's FY 2015-16 Budget expenses for the first year, then projecting future years' expenses through application of inflation factors and recognizing employee additions and other operational changes. Appendix A presents the historical and projected O&M expense detail of the System.

While the District has prepared a five-year capital improvement program (CIP) spending plan, the expenditures are paid from Fund 810 (replacement fund) and Fund 710 (capacity fund). Therefore, there is no impact to Fund 130, System operations, other than the consistent annual capital replacement transfer out of Fund 130 to Fund 810.

An analysis was performed that compared the projected revenue using the District's current wastewater rates with projected revenue requirements (costs) of the System. The analysis indicated that the current level of revenue being received is not sufficient to meet future obligations of the System during the Study period. Revenue increases of 3.5 percent annually are recommended to adequately meet future obligations, debt coverage requirements, and financial planning criteria. The wastewater financial plan is presented in Table 4.

### **Proposed Wastewater Rates**

The proposed wastewater rates keep the current rate structure for existing customers and are updated to reflect current cost of service. In addition, a new customer group is proposed classified as Mixed Use. A discussion of the Mixed Use classification can be found on page 19.

For the first rate increase January 1, 2016, wastewater rates are adjusted to bring user classifications back to cost of service levels. For future rate adjustments, the wastewater rates are increased at 3.5 percent annually, following the increases in the financial plan. Table ES-1 presents the proposed wastewater rates to System customers.

Table ES-1
Proposed Wastewater Rates

		Forecast [1]				
Description	Current	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
Residential Fixed Charges						
Single Family	\$88.32	\$89.19	\$92.31	\$95.54	\$98.89	\$102.35
Multi-family	\$67.33	\$74.39	\$77.00	\$79.69	\$82.48	\$85.37
Non-Residential Meter Charg	es					
Up to 1 inch	\$34.07	\$35.22	\$36.45	\$37.73	\$39.05	\$40.41
1.5	\$98.59	\$102,24	\$105,82	\$109.52	\$113,35	\$117,32
2	\$156.66	\$162.55	\$168.24	\$174.13	\$180.23	\$186.53
3	\$292.16	\$303.29	\$313.91	\$324.89	\$336.26	\$348.03
4	\$485,72	\$504.34	\$522.00	\$540,27	\$559.18	\$578.75
6	\$969,64	\$1,006,98	\$1,042.22	\$1,078.70	\$1,116.45	\$1,155.53
8	\$1,550,34	\$1,610.14	\$1,666.49	\$1,724,82	\$1,785,19	\$1,847.67
Non-Residential Usage Rates	(\$ per HCF)					
Low Strength	\$2.89	\$3.44	\$3,56	\$3.69	\$3.82	\$3,95
Medium Strength	\$3,20	\$3,82	\$3.96	\$4.09	\$4.24	\$4.39
High Strength	\$4.14	\$4.95	\$5.12	\$5.30	\$5.48	\$5.68
Mixed Use Usage Rates (\$ pe	r HCF)					
Standard Comm with 10%	High Strength	\$3.61	\$3.74	\$3.87	\$4.00	\$4,14
Standard Comm with 20%	High Strength	\$3.76	\$3.89	\$4.03	\$4.17	\$4.31
Standard Comm with 30%	High Strength	\$3,92	\$4.06	\$4.20	\$4.35	\$4.50
Standard Comm with 40%	High Strength	\$4.07	\$4.21	\$4.36	\$4,51	\$4.67
Standard Comm with 50%	High Strength	\$4.22	\$4.37	\$4.52	\$4.68	\$4.84
Standard Comm with 60%	High Strength	\$4.38	\$4.53	\$4.69	\$4.86	\$5.03
Standard Comm with 70%	High Strength	\$4.53	\$4.69	\$4.85	\$5.02	\$5.20
Standard Comm with 80%	High Strength	\$4.69	\$4.85	\$5.02	\$5.20	\$5.38
Standard Comm with 90%	High Strength	\$4.84	\$5.01	\$5.18	\$5.37	\$5,55

<sup>[1]</sup> Rates effective Jan 1 of fiscal year.

#### **Customer Bill Impacts**

Table ES-2 presents the impacts to Residential bills for the proposed January 1, 2016 wastewater rates. The table shows that the single-family residential customer's bill will increase from \$88.32 to \$89.19, an increase of \$0.87,

or 1.0 percent. For multi-family residential, the bill will increase from \$67.33 to \$74.39, an increase of \$7.06 or 10.5 percent.

Table ES-2
Bill Impacts with Proposed Wastewater Rates

	Service of the	Jan 1, 2016	
Classification	Current	Proposed	Percent
	Bill	Bill	Change
Single Family Multi-family	\$88.32	\$89.19	1.0%
	\$67.33	\$74.39	10.5%

# Introduction

The Nipomo Community Services District (District) engaged Tuckfield & Associates in April of 2015 to conduct a comprehensive Wastewater Rate Study (Study). The District's wastewater facilities include two independent wastewater systems; one system serving the Town area and the other serving the Blacklake community known as the Town Sewer System and the Blacklake Sewer System respectively. The focus of this Study is for the wastewater system identified as the Town Sewer System (System).

This Study includes development of a pro forma statement of revenues and expenses of the Town wastewater enterprise, analyses to determine the cost of service of each customer class, and design of new wastewater rates and charges.

# **Background**

The District was formed in 1965 and covers an area of approximately 4,650 acres. The District is located in the central coastal region of the state of California in San Luis Obispo County, north of Los Angeles by approximately 175 miles. The District provides wastewater service to the Town and Blacklake service areas, each served by independent wastewater systems. Revenues and obligations of each wastewater system are accounted in separate enterprise funds of the District and each relies upon user charges to meet all financial obligations.

The System consists of wastewater collection, treatment, and disposal facilities to approximately 2,700 service connections. The collection system consists of 10 lift stations and about 35 miles of gravity sewer pipe ranging in size from 6 to 24 inches and 3 miles of force main ranging in size between 4 to 8 inches.

Wastewater treatment is provided by the District's Southland Wastewater Treatment Facility (Southland WWTF). The treatment facility has recently been upgraded with several improvements following a phased implementation plan of upgrades and improvements identified in the NCSD Southland WWTF Master Plan Amendment #1. Improvements related to Phase 1 have been completed and the treatment capacity provided by the plant is currently 0.9 mgd.

The last rate study for the System was conducted in 2007. Since the last study, the District has upgraded the Southland WWTF and constructed a 24 inch trunk sewer along Frontage Road. The Southland WWTF upgrades were financed with a \$9,795,000 2012 Series Certificates of Participation (COPs) debt issue whereas the trunk sewer was financed from District funds.

### **Objectives**

The objectives of this Study are to (1) review the current and future financial status of the Town wastewater enterprise funds, (2) make any adjustments to the revenue being received to ensure that the financial obligations are being met now and in the future, including adequate reserves and debt service coverage, and (3) design rates that generate the required revenue while being fair and equitable for its customers. Within these broad objectives, the Study further sought to provide the following.

- Revenue sufficiency to fund operating and capital needs
- Appropriate levels of operating, capital, and emergency reserves

- Cost of service allocations following appropriate standards, regulations, and guidelines
- Rates that are consistent with industry practice
- Stable revenue stream similar to existing rate structure
- Ease of understanding and administration

## Scope of the Study

This Study includes the results of analyzing the wastewater enterprise funds related to the System. Historical trends were analyzed from data supplied by the District showing the number of customers, water consumption volumes, revenue, and revenue requirements.

Revenue requirements of the System include operation and maintenance expense, routine capital outlays, replacement transfers, debt service, and additions to reserves. Changing conditions such as additional facilities, system growth, employee additions/reductions, and non-recurring maintenance expenditures are recognized. Inflation for ongoing expenditures is included to reflect cost escalation.

The financial plan and rates developed herein are based on funding of the capital improvement plan as stated as well as estimates of operation and maintenance expenses developed from information provided by the District. Deviation from the financial plans, construction cost estimates and funding requirements, major operational changes, or other financial policy changes that were not foreseen, may result in the need for lower or higher revenue than anticipated. It is suggested that the District conduct an update to the Study at least every three years for prudent rate planning.

# Information Used in the Study

The information used in the Study includes the following.

- 1. Wastewater system accounts, meter sizes, and water sales volumes of wastewater customers from the District's billing information system.
- 2. Historical wastewater expenses and FY 2015-16 Budget revenues, expenses, and capital spending from District documents.
- 3. Southland WWTF influent flow and strength information for the last five years provided by the District.
- 4. Current wastewater rates obtained from resolutions of the District.
- 5. Outstanding debt service schedules of the System provided by the District.
- 6. Meter capacity ratios to establish Non-residential wastewater bi-monthly fixed charges from previous System rate studies.

# **Financial Planning**

Financial planning for the wastewater enterprise includes identifying and projecting revenues and revenue requirements of the System for a five-year planning period. Estimates of revenue from various sources are compared with the projected revenue requirements. This comparison allows the review of the adequacy of existing revenue to meet annual System obligations, and provide the basis for rate adjustments. New wastewater rates and charges are created to recover all of the District's annual operating and capital costs associated with the System.

This section discusses the current wastewater rates, user classifications, revenues and revenue requirements, planned capital improvement expenditures and financing sources, and proposed revenue adjustments.

### **Existing Wastewater Rates**

The current wastewater rates consist of fixed and variable charges to Residential and Non-residential customer groups. Residential customers are charged a fixed bi-monthly charge while Non-residential customers are charged a fixed bi-monthly charges by meter size and volume charges for their wastewater strength classification. The historical and current water rates are presented in Table 1.

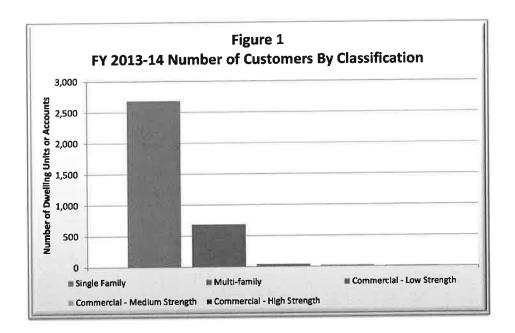
Table 1
Historical and Current Bi-monthly Wastewater Rates

		The state of		Current				
Description	Jan 2007	April 2008	Jan 2009	Jan 2010				
Residential Fixed Charge	s							
Single Family	\$45.00	\$56,53	\$70.66	\$88.32				
Multi-family	\$34.80	\$43.09	\$53.86	\$67.33				
Non-Residential Fixed Charges								
Up to 1 inch	\$17.39	\$21.80	\$27.25	\$34.07				
1 1/2	\$49.77	\$63.10	\$78.87	\$98.59				
2	\$78.95	\$100.26	\$125.33	\$156.66				
3	\$147.09	\$186.98	\$233.73	\$292.16				
4	\$244.41	\$310.86	\$388.58	\$485.72				
6	\$487.50	\$620.57	\$775.71	\$969.64				
8	\$779.32	\$992.22	\$1,240.27	\$1,550.34				
Non-Residential Usage Rates (\$ per HCF)								
Low Strength	\$1.32	\$1.85	\$2.31	\$2.89				
Medium Strength	\$1.46	\$2.05	\$2.56	\$3.20				
High Strength	\$1.89	\$2.65	\$3.31	\$4.14				

## **Wastewater User Classification**

#### **Existing User Classification**

The District currently classifies customers as Residential and Non-residential. Residential is further classified as single-family or multi-family and Non-residential customers are further classified according to their discharge strength of low, medium, and high. Figure 1 shows the current number of customers by classification and also illustrates that Residential customers account for more than 97 percent of the total customers served by the System.



#### **Growth Assumptions**

Historical growth in the number of single-family customers between FY 2009-10 to FY 2013-14 indicates an overall growth rate of about 1 percent annually, with a similar growth rate occurring in the number of multi-family dwelling units. Commercial customer growth has been confined to the low-strength classification, reflecting a growth rate of about 0.5 percent annually. Based on the review, the increase in the number of Residential and Non-residential customer is projected a 0.5 percent annually to provide a conservative approach.

## **Wastewater Financial Plan**

The District accounts for the revenue and revenue requirements of the System in three funds. Fund 130 accounts for the operations of the System while Fund 710 and Fund 810 relate to capital expansion and replacement respectively.

#### **Wastewater Revenues**

The District receives operating and capital revenue from several sources. Operating revenue is received into Fund 130 from rates and charges for wastewater service, interest income, and miscellaneous sources. Capital revenue sources include sewer capacity charges received into Fund 710.

Table 2 presents the projected revenue from current wastewater rates for the System. The revenue is projected by applying the current wastewater rates from Table 1 to the projected number of dwelling units or accounts and commercial volume.

Table 2
Projected Wastewater Revenues Using Existing Rates

Line				Forecast		
No.	Customer Classification	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
	Residential					
1	Single Family	\$1,435,023	\$1,442,442	\$1,449,861	\$1,457,280	\$1,464,699
2	Multi-family	\$279,958	\$281,170	\$282,382	\$283,594	\$285,210
	Non-Residential					
3	Commercial - Low Strength	63,549	63,549	63,549	63,549	63,549
4	Commercial - Medium Strength	43,986	43,986	43,986	43,986	43,986
5	Commercial - High Strength	25,301	25,301	25,301	25,301	25,301
6	Total Projected Revenue	\$1,847,817	\$1,856,448	\$1,865,079	\$1,873,710	\$1,882,745

#### **Wastewater Obligations**

Revenue requirements of the System include operation and maintenance expense, Transfer to Fund 810 for replacement, and annual debt service.

#### **Operation and Maintenance Expense**

Operation and maintenance expenses (O&M) are an on-going obligation of the wastewater system and such costs are normally met from wastewater service revenue. O&M includes the cost to operate and maintain the wastewater collection, treatment, and disposal facilities. Costs also include technical services, laboratory services, and other general and administrative expenses.

O&M has been projected recognizing the major expense categories of personnel services, electrical power, chemicals, and all other expenses. A review of historical expenses and expectations for future expenses indicates that annual increases of 3 percent in theses major categories are reasonable. Appendix A provides the detailed projections of future O&M expense.

Figure 2 shows the percentage breakdown of O&M expense from each expense category for FY 2015-16.

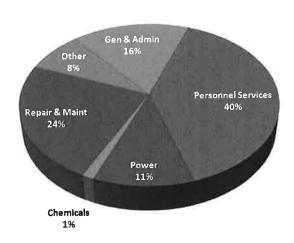


Figure 2
FY 2015-16 Projected Town Sewer System O&M

#### **Wastewater Capital Improvement Program**

The District has prepared a wastewater capital improvement program (CIP) spending plan for years FY 2015-16 through FY 2019-20 shown in Table 3. The CIP includes those improvements that are related to System expansion and others that replace or rehabilitate existing System assets. The Sewer Collection System Master Plan and the Division Street sewer line are partially related to System expansion, and are funded 25% from Fund 710 (capacity) and 75% from Fund 810 (replacement). The Southland WWTF improvement and the Prohibition Zone Sewer Extensions are both funded 100% from Fund 710.

#### **Debt Service Requirements**

The District has outstanding debt related to the System from two State Revolving Fund (SRF) loans issued in 2000 and in 2001, and a Series 2012 Certificates of Participation (COPs) debt issue. The SRF loans have terms of 20 years and the proceeds were used to finance certain treatment plant facilities necessary in those years. The COPs issued in 2012 financed upgrades to the Southland WWTF.

Annual debt service for the 2000 and 2001 SRF loans includes \$34,868 and \$42,180, respectively. The debt service for both SRF loans is paid from Fund 710. The 2012 COPs have an annual debt service payment that varies around \$517,000 with a term of 30 years and a retirement date in June 2042. Debt service on the 2012 COPs is an obligation of the System; however the debt service is currently paid by a transfer from Fund 880 to Fund 130 equal to the required payment. Fund 880 will be depleted in FY 2017-18 and Fund 130 will then be required to meet future payment obligations.

Table 3
Capital Improvement Program With Sources and Uses of Funds

ine	PRINCIPLE NO. 1, SOUTH OF THE	Budget		Fore	cast	
No.	Description	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
	Current Capital Improvement Projects (CIP) [1]					
1	Manhole Rehabilitation	\$90,000	\$90,000	\$90,000	\$90,000	\$0
2	Lift Station Rehabilitiation	100,000	100,000	100,000	100,000	9 <del>2</del>
3	Prohibition Zone Sewer Extensions	-	₩.	50,000	-	-
4	Division Street, Beverly to Frontage			390,000	-	
5	Southland WWTF Improvement	100,000	₽.	100	-	-
6	Sewer Collection System Master Plan	-	200,000	9.70	•	-
7	Diffuser Replacement	3	2	S=3		150,000
8	Proposed Asset Replacement Projects [2]	:=:				190,000
9	Total	\$290,000	\$390,000	\$630,000	\$190,000	\$340,000
	Sources and Uses of Capital Funds					
10	Transfer In from Fund 810	\$190,000	\$340,000	\$482,500	\$190,000	\$340,000
11	Transfer In from Fund 710	100,000	50,000	147,500	-	2
12	Capital Improvement Expansion Projects	(100,000)	(50,000)	(147,500)	5.29	-
13	Replacement Project Expenditures	(\$190,000)	(\$340,000)	(\$482,500)	(\$190,000)	(\$340,000
14	Sources Less Uses	\$0	\$0	\$0	\$0	\$0

<sup>[1]</sup> CIP Source: FY 2015-16 Budget provided by the District.

#### **Wastewater Financial Plan**

A pro forma flow of funds statement has been prepared that includes revenues and revenue requirements that were identified for System operations (Fund 130). Additionally, the statement incorporates specific financial planning criteria to provide guidance to maintain the health of the fund on an on-going basis. The criteria includes maintaining an operating reserve balance, making an on-going replacement transfer, and maintaining required debt service coverage ratios required by the SRF loans and the Series 2012 COPs debt covenants.

#### Reserves

The target amount to be maintained as an operating reserve is expressed as a percentage, or as the number of days of operation and maintenance expense (O&M) of the enterprise. The District's policy is to maintain an operating reserve of 180 days of annual O&M expense. The operating reserve target should assist the District to maintain quality credit ratings from credit rating agencies which have provided better credit ratings to those agencies that have such reserve targets in light of recent economic conditions.

### **Proposed Revenue Adjustments**

The pro forma statement for the System is presented in Table 4. To meet the annual obligations and the financial planning criteria set for the financial plan, it is proposed that revenue be increased by 3.5 percent annually each January 1 of the Study period beginning January 1, 2016.

<sup>[2]</sup> Assumed annual replacement equal to 5-year average.

Table 4
Wastewater Financial Plan
Projected Sources and Uses of Funds

ine				Forecast		
No.	Description	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
	Sources of Funds					
1	Sewer Revenues, Existing Rates [1]	\$1,847,800	\$1,856,400	\$1,865,100	\$1,873,700	\$1,882,700
	Additional Sewer Rate Revenue					
	Annualized					
	Revenue Date of					
	Increase Fiscal Year					
2	3.5% Jan 1 FY 2015-16	\$32,300	\$65,000	\$65,300	\$65,600	\$65,900
3	3.5% Jan 1 FY 2016-17		\$33,600	\$67,600	\$67,900	\$68,200
4	3.5% Jan 1 FY 2017-18			\$35,000	\$70,300	\$70,600
5	3,5% Jan 1 FY 2018-19				\$36,400	\$73,100
6	3.5% Jan 1 FY 2019-20					\$37,800
7	Total Additional Sewer Rate Revenue	\$32,300	\$98,600	\$167,900	\$240,200	\$315,600
8	Interest Earnings [2]	\$2,800	\$4,000	\$4,700	\$4,500	\$4,10
9	Transfer In from Fund 880 [3]	\$517,000	\$517,500	\$198,500	\$0	\$1
10	Miscellaneous Revenues	\$500	\$500	\$500	\$500	\$50
11	Total Sources of Funds	\$2,400,400	\$2,477,000	\$2,236,700	\$2,118,900	\$2,202,90
	Uses of Funds					
12	Operation and Maintenance Expense	\$1,225,600	\$1,172,000	\$1,262,900	\$1,300,500	\$1,339,90
13	Replacement Capital Transfer to Fund 810	\$395,000	\$395,000	\$395,000	\$395,000	\$395,00
14	Capital Outlay	\$157,700	\$29,500	\$30,400	\$31,300	\$32,20
15	Existing Debt Service [4]	\$517,000	\$517,500	\$517,600	\$517,400	\$520,80
16	Total Uses of Funds	\$2,295,300	\$2,114,000	\$2,205,900	\$2,244,200	\$2,287,90
17	Additions (reductions) to cash	\$105,100	\$363,000	\$30,800	(\$125,300)	(\$85,000
	Available Reserves (including capital funds)					
18	FY beginning available cash [5]	\$850,000	\$955,100	\$1,318,100	\$1,348,900	\$1,223,60
19	Additions (reductions)	\$105,100	\$363,000	\$30,800	(\$125,300)	(\$85,000
20	FY ending available reserves	\$955,100	\$1,318,100	\$1,348,900	\$1,223,600	\$1,138,60
21	Target Reserves [6]	\$690,000	\$600,000	\$650,000	\$670,000	\$690,00
22	Above (below) Target	\$265,100	\$718,100	\$698,900	\$553,600	\$448,60
	Debt Service Coverage		<b>.</b>	AC 15 555	<b>#</b>	#000 00
23	Net Revenues [7]	\$1,310,960	\$1,057,302	\$843,802	\$886,002	\$930,30
24	Annual Debt Service [8]	\$594,049	\$594,549	\$594,649	\$594,449	\$597,84 1569
25	Coverage	221%	178%	142%	149%	1007

<sup>[1]</sup> Projected using the existing rates. Changes in rate based revenues is due to customer and demand growth.

A graphical depiction of the financial plan is presented in Figure 3 below, expanded for a 10-year period. The figure shows that current revenues (without increases) are sufficient initially to meet annual obligations due to

<sup>[2]</sup> Interest earnings on the average fund balance calculated at 0.35%.

<sup>[3]</sup> Sinking fund transfer from Fund 880 used to pay for 2012 COPs until the funds are depleted.

<sup>[4]</sup> Debt service on the 2012 Certificates of Participation only.

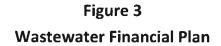
<sup>[5]</sup> The available FY 2015-16 cash balance from the current District Budget.

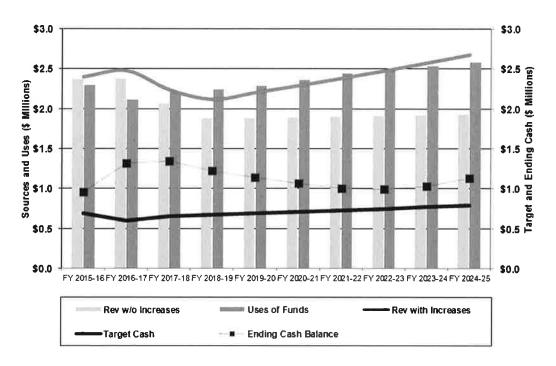
<sup>[6]</sup> Target reserve estimated at 180 days of annual O&M expense including capital outlay.

<sup>[7]</sup> Includes capacity charges and interest income on all wastewater funds less O&M and capital outlay.

<sup>[8]</sup> Includes 2012 COPs and SRF debt service paid from Fund 710 - Sewer Capacity Fund.

the transfer from Fund 880 to pay for the 2012 COPs debt service. However, once the funds from Fund 880 are depleted, the 3.5 percent revenue increases are required to meet the obligations of the fund. With the revenue increases, the fund meets the planning criteria near the end of the 10-year period.





# **Cost of Service**

This section of the report discusses the allocation of the System's operating and capital costs to the users of the wastewater system. Once cost responsibility is assigned to each customer classification, the current revenue received from each classification can be compared with its cost of service to evaluate any inequities of the current rate structure and rates, which ultimately provides the basis for proposed rate adjustments.

#### Costs of Service to be Allocated

The annual revenue requirement for a representative year in the Study period is called the Test Year, and the annual costs for this year are defined as the cost of providing service. For this Study the Test Year is FY 2015-16, and the annual costs of the wastewater system for this year will be used to evaluate the fairness and equity of the current wastewater rates and will form the basis for the proposed rates.

The cost of service consists of O&M expense, costs associated with annual replacement, and other capital costs. To allocate the costs of providing service to the users of the wastewater system, costs need to first be allocated to wastewater parameters.

## **Cost Allocation to Wastewater Parameters**

The cost allocation parameters for wastewater service are wastewater flow, BOD (bio-chemical oxygen demand), and SS (suspended solids), capacity, customer, and collection costs. Test Year operating and capital costs are assigned to each parameter based on the functional operation and design of the facilities.

The total cost to be recovered in FY 2015-16 from the users of the wastewater system is presented in Table 5. The annual revenue requirement for FY 2015-16 is allocated to each wastewater parameter based on the percentage of annual costs allocated to each parameter from a detailed review of expenses. The allocation of Test Year revenue requirement is used in calculating the unit costs of service.

Table 5
Summary of Revenue Requirement Allocation

Line	103 6 5 5 5 5			Streng	gth		100	
No.	Description	Total	Flow	BOD	SS	Capacity	Customer	Collection
1	Revenue Requirement Allocation	100.0%	5.9%	5.7%	5.7%	37.3%	1.9%	43.5%
2	Annual Revenue Requir FY 2015-16	rement \$1,912,500	\$113,095	\$109,770	\$109,770	\$712,614	\$35,642	\$831,608

## **Unit Costs of Service**

Each customer classification's responsibility for a portion of cost of service is established through developing unit costs of service for each of the wastewater parameters identified above. Costs of service are then distributed to

each user classification by identifying how each group uses the wastewater system. Use of the wastewater system by each customer classification is determined by developing units of service.

The units of service for each customer classification are provided in Table 6 below. The units of service for wastewater flow were projected from an analysis of the wastewater treatment plant influent flow information for FY 2013-14. The table does not describe any responsibility for infiltration/inflow (I/I) because the AECOM Southland Wastewater Treatment Master Plan Amendment #1 found that there was no indication of significant I/I influence on the WWTF flows.

Table 6 FY 2015-16 Units of Service

Line		Water	Return	Contributed		No.	Strength			3	
No.	Customer Class	Consumption	Factor	Volume	BOD	SS	BOD	SS	Capacity	Customer	Collection
110	Sacrema Siese	HCF	%	HCF	mg/l	mg/l	lbs	lbs	Eq. Meters	Eq. Bills	HCF/Day
	Residential										
1	Single Family	439,950	49%	217,048	410	410	555,507	555,507	2,708	16,248	595
2	Multi-family	52,782	76%	40,318	410	410	103,188	103,188	693	4,158	110
	Non-Residential										
3	Commercial - Low Strength	16,739	85%	14,268	410	410	36,516	36,516	76	234	39
4	Commercial - Medium Strength	10,676	85%	9,100	660	660	37,491	37,491	49	144	25
5	Commercial - High Strength	5,253	85%	4,477	1,650	1,160	46,118	32,422	18	60	12
6	Total System	525,400		285,211	•		778,819	765,124	3,544	20,844	781

Table 7 presents the unit costs of providing service for the System. Unit costs are determined by taking the operating and capital costs allocated to each parameter from Table 5 and dividing those costs by the units of service from Table 6.

Table 7
FY 2015-16 Development of Unit Costs

Line	1			Strength		7 9 5	Fire S.	1.84
No.	Description	Total	Flow	BOD	SS	Capacity	Customer	Collection
1	Total Cost of Service	\$1,912,500	\$113,095	\$109,770	\$109,770	\$712,614	\$35,642	\$831,608
2	Units of Service		285,211	778,819	765,124	3,544	20,844	781
3	Unit Costs of Service Units of Measure		\$0.3965 HCF	\$0.1409 lbs	\$0.1435 lbs	\$201.05 Eq. Meters	\$1.71 Eq. Bills	\$1,064.25 HCF/Day

#### **User Class Costs**

The unit costs from Table 7 are applied to each customer classifications' flow, strength, and customer units of service from Table 6 to establish user class costs. The cost responsibility of each class is summarized in Table 8 below, with detailed cost assignment provided in Appendix A.

Table 8
Comparison of FY 2015-16 Cost of Service with
Projected Revenue Using Current Rates

Line		cos	Projected	Indicated Revenue	Percent Revenue
No.	Customer Class	Allocation	Revenue [1]	Increase	Increase
	Residential				
1	Single Family	\$1,449,157	\$1,435,000	\$14,157	1.0%
2	Multi-family	\$309,332	\$280,000	\$29,332	10.5%
	Non-Residential				
3	Commercial - Low Strength	\$73,365	\$63,500	\$9,865	15.5%
4	Commercial - Medium Strength	\$50,983	\$44,000	\$6,983	15.9%
5	Commercial - High Strength	\$29,664	\$25,300	\$4,364	17.2%
6	Total System	\$1,912,500	\$1,847,800	\$64,700	3.5%

<sup>[1]</sup> Projected revenue using the existing rates.

From inspection of Table 8, the Residential classifications have the largest assignment of costs and are responsible for 92 percent of the total cost of service. Additionally, the table shows the overall increase in revenue required of 3.5 percent, to be derived from the user classes in varying percentages.

Figure 4 compares the current revenue received from each user class with the allocated cost of service from Table 8. As shown in the figure, Residential customers dominate the responsibility for the cost of providing service. The difference in the column heights between revenue and cost of service (blue vs. red) indicates how well a user classification's current rates are recovering the cost of service.

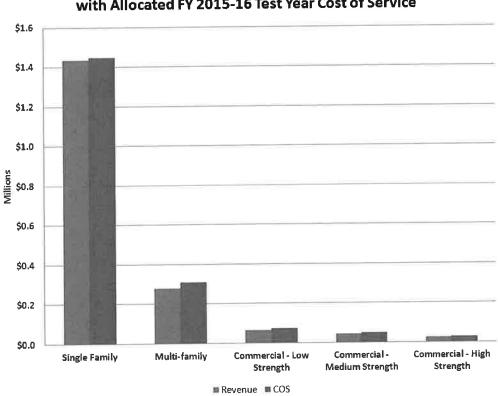


Figure 4

Comparison of Projected Revenue Using the Current Rates
with Allocated FY 2015-16 Test Year Cost of Service

# Rate Design

The cost of service analyses described in the previous section provides the basis for wastewater rate design. The emphasis on the design of rates is to achieve fairness, and ensuring that each customer class pays its fair share of costs. Rates should be simple to administer, easy to understand, and comply with regulatory requirements.

The inequities in the current wastewater rates, shown in Table 8, are corrected with the design of the proposed wastewater rates. This section describes how wastewater rates and charges are designed and also includes the proposed schedule of wastewater rates for implementation.

### **Residential Customers**

The current rate structure for single-family and multi-family customers is bi-monthly flat charges. This rate structure provides a stable revenue stream for the utility at a time when water sales and discharge volumes are uncertain for the District. As noted in the cost of service analyses, the Residential classes are responsible for about 92 percent of the cost of service.

The proposed wastewater rates for Residential customers maintain the current rate structure and are designed as bi-monthly flat rates charged to each dwelling unit. Table 9 provides the calculations of the bi-monthly fixed charge for the Test Year cost of service. The total cost of service of each Residential class is divided by the number of projected dwelling units for FY 2015-16.

Table 9
Design of Residential Bi-monthly Fixed Charge
FY 2015-16

Customer Classification	Total Cost of Service	Number of Dwelling Units	Bi-monthly Fixed Charge
Single Family	\$1,449,157	2,708	\$89.19
Multi-family	\$309,332	693	\$74.39

#### **Non-residential Customers**

The current Non-residential rate structure consists of bi-monthly fixed charges by meter size and uniform volume rates by strength category. The design of proposed Non-residential wastewater rates follows similar rate setting practices as the current rate structure.

The proposed fixed charges recover the capacity and customer costs of service. Capacity costs are recovered based on the demand placed on the System from Non-residential customers, which is reflected by the meter size installed at the customer location. Customer costs are recovered based on the number of bills issued. Table 10 below presents the design of the proposed bi-monthly fixed charges for Non-residential customers for FY 2015-16.

Non-residential volume rates are designed to recover the costs of service related to flow, BOD, SS, and collection wastewater parameters. These costs of service are recovered through a uniform volume charge unique to each strength category. The costs are divided by the projected FY 2015-16 water sales volume (billable volume) of each classification to yield a charge per hundred cubic feet (\$/HCF). The volume charges increase with higher strength user classes because the cost to treat wastewater from those customers is greater due to their higher strength loadings, defined in Table 6. The design of the proposed Non-residential volume rates for FY 2015-16 are presented in Table 11.

Table 10
Design of Bi-monthly Non-Residential Fixed Charges
FY2015-16

Meter Size	Bi-monthly Capacity Charge <sup>[1]</sup>	Meter Capacity Ratio	Bi-monthly Meter Charge	Bi-monthly Customer Charge <sup>[1]</sup>	Total Bi-monthly Charge
inches					
Up to 1 inch	\$33.51	1.0	\$33.51	\$1.71	\$35.22
1.5	\$33.51	3.0	\$100.53	\$1.71	\$102.24
2.0	\$33.51	4.8	\$160.84	\$1.71	\$162.55
3.0	\$33.51	9.0	\$301.58	\$1.71	\$303.29
4.0	\$33.51	15.0	\$502.63	\$1.71	\$504.34
6.0	\$33.51	30.0	\$1,005.27	\$1.71	\$1,006.98
8.0	\$33.51	48.0	\$1,608.43	\$1.71	\$1,610.14

<sup>[1]</sup> From Table 7.

Table 11
Design of Non-Residential Volume Rates
FY 2015-16

Customer Classification	Flow, BOD SS, & Coll Costs	Billable Volume HCF	Commodity Rate
Commercial - Low Strength	\$57,645	16,739	\$3.44
Commercial - Medium Strength	\$40,804	10,676	\$3.82
Commercial - High Strength	\$25,982	5,253	\$4.95

#### **Mixed Use Customers**

All Non-residential users of the System are billed based upon their proportional use of the wastewater system as measured by their metered water use and strength category as determined by the District Engineer. Where residential and commercial users share a water meter and a common sewer connection, a new wastewater user category is proposed where the connection is classified as a Mixed Use customer. The Mixed Use customer has wastewater flows and strengths that are a combination of the residential and commercial customers using the common sewer. To better reflect the cost of serving these mixed use connections, a Mixed Use rate has been developed for implementation by the District.

The wastewater from a Mixed Use customer will have strengths that could range from standard commercial strength (Low Strength, similar to residential strengths) to strength concentrations reflecting restaurants and bakeries (High Strength). A Strength Factor is proposed to account for the proportion of the commercial square footage that is occupied by a High Strength customer as a percentage of the total square footage being served by the sewer connection.

Table 12 below presents the proposed Mixed Use customer volume rates. A Mixed Use customer will be charged the rate per HCF for the water consumption read through the meter plus the bi-monthly fixed charge based on the meter size.

Table 12
Mixed Use Customer Wastewater Rates FY 2015-16

Mixed Use Customer Class	sification	n (Definition)	Mixed Use Strength Factor	Mixed Use Rate per HCF of Water Use
				\$/HCF
Standard Commercial with	10.0%	High Strength Square Footage	1.16	\$3.61
Standard Commercial with	20.0%	High Strength Square Footage	1.32	\$3.76
Standard Commercial with	30.0%	High Strength Square Footage	1.48	\$3.92
Standard Commercial with	40.0%	High Strength Square Footage	1.64	\$4.07
Standard Commercial with	50.0%	High Strength Square Footage	1.80	\$4.22
Standard Commercial with	60.0%	High Strength Square Footage	1.96	\$4.38
Standard Commercial with	70.0%	High Strength Square Footage	2.12	\$4.53
Standard Commercial with	80.0%		2.28	\$4.69
Standard Commercial with	90.0%		2.44	\$4.84

Note: District Engineer to estimate the percentage of square footage that is occupied by the High Strength customer(s).

#### **Example Mixed Use Commercial Calculation**

An example calculation of a bi-monthly charge for a 2-inch meter Mixed Use connection is provided below.

Characteristics: Mixed Use Commercial, 2-inch meter, 100 HCF bi-monthly water consumption

Commercial Customer A - Professional Office, 3,000 sf

Commercial Customer B - Bakery, 2,000 sf

Percent High Strength = 2,000 sf / 5,000 sf = 40%

Mixed Use Bi-monthly Charge = 100 HCF \* \$4.07/HCF + \$162.55 (2-inch meter charge)

= \$569.55 bi-monthly

#### **Strength Factor**

Where there are questions regarding the percentage of the commercial square footage that is occupied by a High Strength customer(s), the District Engineer may make a direct calculation of the Strength Factor and the associated Mixed Use rate. However, it is preferred that once the calculation is made that the Mixed Use customer will be assigned to a classification provided in Table 12. Table 13 below provides the method to directly perform the calculation, however the Overall Strength Factor should not be less than 1.0.

Table 13
Example Direct Calculation of Strength Factor and
Mixed Use Customer Wastewater Rate FY 2015-16

Tenant Mix (Description)	Sq. Ft. Allocation	Strength Factor <sup>[1]</sup>	Assigned BOD	Assigned SS
Tonuncian (2001)			mg/l	mg/l
Multifamily Units	50%	1.00	410	410
Chamber of Commerce	10%	0.62	215	132
Bakery	20%	2.46	1,650	990
General Office	20%	0.62	215	132
Total Building Use Standard Strength	100%	•	410	410
Overall Strength Factor [2]		1.18		
		Flow	BOD	SS
Cost Allocation to Parameter [	[3]	34.0%	33.0%	33.0%
	Mixed Use Strength	Standard Rate per HCF of	Customer	Mixed Use Rate per HCF
	Factor	Water Use	Charge	of Water Use
		\$/HCF [4]	\$/HCF [5]	\$/HCF [6]
Mixed Use Rate	1.18	\$ 0.96	\$ 2.49	\$3.63

- $\label{eq:body} \textbf{[1]} \quad \mathsf{Flow\,\%} + \mathsf{BOD\,\%} \, * \, \mathsf{Assigned\,BOD/Standard\,BOD} + \mathsf{SS\%} \, * \, \mathsf{Assigned\,SS/Standard\,SS}.$
- [2] Weighted average of square footage allocation and Strength Factor.
- [3] From Table 5 of Wastewater Rate Study.
- [4] Rate per HCF using standard BOD and SS strengths adjusted to charge on water use.
- $\label{eq:continuous} \textbf{[5]} \quad \textbf{Unit Customer cost from Table 7 of Wastewater Rate Study adjusted to charge on water use.}$
- $[6] \ \ Strength\ Factor\ *\ Standard\ Rate\ per\ HCF\ of\ Water\ Use\ +\ Customer\ Charge.$

Currently the District has a single Mixed Use customer. However, more such customer types are expected to be connecting to the System in the future.

## **Proposed Wastewater Rates**

Table 14 presents the proposed wastewater rates for the System for the next five years. The table presents the current rates, the costs of service rates for implementation January 1, 2016, and future rates that escalate from FY 2015-16 by the percentages identified in Table 4 of 3.5 percent annually.

Table 14
Proposed Wastewater Rates

					-25	N. 5- 10. 3
		Forecast [1]		02 11		
Description	Current	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
Residential Fixed Charges						
Single Family	\$88.32	\$89.19	\$92.31	\$95.54	\$98.89	\$102.35
Multi-family	\$67.33	\$74.39	\$77.00	\$79.69	\$82.48	\$85.37
Non-Residential Meter Charges						
Up to 1 inch	\$34.07	\$35_22	\$36.45	\$37.73	\$39.05	\$40.41
1,5	\$98,59	\$102.24	\$105.82	\$109,52	\$113.35	\$117.32
2	\$156.66	\$162.55	\$168.24	\$174.13	\$180.23	\$186.53
3	\$292.16	\$303.29	\$313.91	\$324.89	\$336.26	\$348.03
4	\$485.72	\$504.34	\$522.00	\$540.27	\$559,18	\$578.75
6	\$969.64	\$1,006.98	\$1,042.22	\$1,078.70	\$1,116,45	\$1,155.53
8	\$1,550.34	\$1,610.14	\$1,666.49	\$1,724.82	\$1,785.19	\$1,847.67
Non-Residential Usage Rates (\$	per HCF)					
Low Strength	\$2.89	\$3.44	\$3,56	\$3,69	\$3.82	\$3,98
Medium Strength	\$3,20	\$3.82	\$3,96	\$4.09	\$4.24	\$4,39
High Strength	\$4.14	\$4.95	\$5.12	\$5,30	\$5.48	\$5,68
Mixed Use Usage Rates (\$ per H	ICF)					
Standard Comm with 10% Hi	gh Strength	\$3.61	\$3.74	\$3.87	\$4.00	\$4.14
Standard Comm with 20% Hi	gh Strength	\$3.76	\$3.89	\$4.03	<b>\$4</b> .17	\$4.3
Standard Comm with 30% Hi	gh Strength	\$3.92	\$4.06	\$4.20	\$4.35	\$4.5
Standard Comm with 40% Hi	gh Strength	\$4.07	\$4,21	\$4.36	\$4.51	\$4.6
Standard Comm with 50% H	gh Strength	\$4.22	\$4.37	\$4.52	\$4.68	\$4.8
Standard Comm with 60% H	gh Strength	\$4.38	\$4.53	\$4.69	\$4.86	\$5.0
Standard Comm with 70% H	gh Strength	\$4.53	\$4.69	\$4.85	\$5.02	\$5.2
Standard Comm with 80% H	gh Strength	\$4.69	\$4.85	\$5.02	\$5, 20	\$5.3
Standard Comm with 90% H	igh Strength	\$4.84	\$5,01	\$5.18	\$5.37	\$5.5

<sup>[1]</sup> Rates effective Jan 1 of fiscal year.

Table 15 demonstrates that if the proposed rates for FY 2015-16 were applied to the projected number of dwelling units, customers, and water sales volume, that 100 percent cost recovery would be achieved.

Table 15
Comparison of FY 2015-16 Cost of Service with Revenue Using Proposed Rates

ΗĒ			Propose	ed Rates	Un	its of Servi	се		Percent
Line		cos	Fixed [1]	Volume	Dwelling	Equiv.	Billable	Total	Cost
No	Customer Class	Allocation	Charge	Charge	Units	Customer	Volume	Revenue	Recovery
	Residential			\$/HCF			HCF		v.
1	Single Family	\$1,449,157	\$89.19		2,708			\$1,449,157	100.0%
2	Multi-family	\$309,332	\$74.39		693			\$309,332	100.0%
	Non-Residential								
3	Commercial - Low Strength	\$73,365	\$35.22	\$3.44		446.4	16,739	\$73,365	100.0%
4	Commercial - Medium Strength	\$50,983	\$35.22	\$3.82		289.0	10,676	\$50,983	100.0%
5	Commercial - High Strength	\$29,664	\$35.22	\$4.95		104.5	5,253	\$29,664	100.0%
6	Total System	\$1,912,500						\$1,912,500	

<sup>[1]</sup> Charge is bi-monthly.

# **Impact Analysis**

An impact analysis was performed to evaluate the change in customer bills that would occur from the implementation of the proposed January 1, 2016 wastewater rates. The impact to bills of each customer classification is provided in Table 16. For Residential customers, the bills shown in Table 16 are also readily identified from the schedule of proposed wastewater rates because they are flat rates. For the first increase of January 1, 2016, the single-family customer bill will increase by 1.0 percent whereas the multi-family customer bill will increase by 10.5 percent. Bills increase at 3.5 percent after the first increase.

The impact to Non-residential bills depends upon the meter size and strength category. Using the average water consumption of each meter size, the bi-monthly bills were calculated as shown in Table 16. For the first increase of January 1, 2016, the change in Non-residential customer bills range from an increase of 14.0 percent for a 3 inch meter low-strength customer to an increase of 17.8 percent for a 1.5 inch high-strength customer. Appendix B provides additional example Non-residential bill calculations at various consumption levels for 1 inch and 2 inch meter sizes, with 1 inch being the most common.

Table 16
Bill Impacts with Proposed Wastewater Rates

<b>第4-26</b> 67 军	Average		Current Bi			n 1 FY 20 roposed		
	Bi-monthly	Service	Volume	Current	Service	Volume	Proposed	Percent
Classification	Water Use	Charge	Charge	Bill	Charge	Charge	Bill	Change
Residential	HCF							
Single Family				\$88.32			\$89.19	1.0%
Multi-family				\$67.33			\$74.39	10.5%
Non-Residential - 1" Meter								
Commercial - Low Strength	50	\$34.07	\$144.50	\$178.57	\$35.22	\$172.19	\$207.41	16.1%
Commercial - Medium Strength	70	\$34.07	\$224.00	\$258.07	\$35.22	\$267.54	\$302.76	17.3%
Commercial - High Strength	35	\$34.07	\$144.90	\$178.97	\$35.22	\$173.12	\$208.34	16.4%
Non-Residential - 1.5" Meter								
Commercial - Low Strength	80	\$98.59	\$231.20	\$329.79	\$102.24	\$275.50	\$377.74	14.5%
Commercial - Medium Strength	65	\$98.59	\$208.00	\$306.59	\$102.24	\$248.43	\$350.67	14.4%
Commercial - High Strength	200	\$98.59	\$828.00	\$926.59	\$102.24	\$989.24	\$1,091.47	17.8%
Non-Residential - 2" Meter								
Commercial - Low Strength	170	\$156.66	\$491.30	\$647.96	\$162.55	\$585.44	\$747.99	15.4%
Commercial - Medium Strength	100	\$156.66	\$320.00	\$476.66	\$162.55	\$382.21	\$544.76	14.3%
Commercial - High Strength	200	\$156.66	\$828.00	\$984.66	\$162.55	\$989.24	\$1,151.79	17.0%
Non-Residential - 3" Meter								
Commercial - Low Strength	200	\$292.16	\$578.00	\$870.16	\$303.29	\$688.75	\$992.04	14.0%

# Appendix A

# **Technical Appendix**

Detailed O&M projections and Cost of Service Allocation tables are provided in Appendix A.

Appendix A-1 Historical and Projected Operation and Maintenance Expense, Replacement and Capital Outlay

	State of	Historical	lac	2	Estimated	Budget		Forecast	ıst	
Description	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
OPERATION AND MAINTENANCE										
Personnel Services [1]	\$133,531	\$140,860	\$148,543	\$223,313	\$303,500	\$403,400	\$427,700	\$496,400	\$511,200	\$526,800
Flectricity - Pumps and Blowers	125,160	128,616	100,177	131,872	124,500	130,000	133,900	137,900	142,000	146,300
Chemicals	\$5,523	\$7,958	\$8,977	\$0	\$3,000	\$15,000	\$15,500	\$16,000	\$16,500	\$17,000
Lab Tests and Sampling	29,840	36,527	32,899	34,948	32,000	35,000	36,100	37,200	38,300	39,400
Operating Supplies	\$25,129	\$21,565	\$15,741	\$18,231	\$35,000	\$40,000	\$41,200	\$42,400	\$43,700	\$45,000
Outside Services	1,279	1,497	2,128	26,694	900,000	33,000	34,000	35,000	36,100	37,200
Permits and Operating Fees	\$5,468	\$12,015	\$9,044	\$10,342	\$13,000	\$13,000	\$13,400	\$13,800	\$14,200	\$14,600
Repairs and Maintenance	84,859	68,198	53,052	42,234	40,000	275,000	180,300	185,700	191,300	197,000
Other Operations and Maintenance Exp	\$48,766	\$46,484	\$39,899	\$27,023	\$26,900	\$31,470	\$32,600	\$33,700	\$34,800	\$35,900
Total O&M Expense	\$459,555	\$463,720	\$410,460	\$514,657	\$637,900	\$975,870	\$914,700	\$998,100	\$1,028,100	\$1,059,200
SENEDAL AND ADMINISTRATIVE										
Personnel Services	\$141,559	\$150,296	\$148,816	\$89,261	\$57,765	\$58,175	\$59,900	\$61,700	\$63,400	\$65,600
Computer Expense	11,742	10,062	13,354	15,834	13,000	15,300	15,800	16,300	16,800	17,300
Newsletters and Mailers	\$0	\$0	\$1,215	\$623	\$1,000	\$2,520	\$2,600	\$2,700	\$2,800	\$2,900
Postade	4 768	5,281	5,875	6,783	6,700	6,870	7,100	7,300	7,500	7,700
Public Notices	\$0	0\$	\$825	\$92	\$0	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000
Other General and Administrative	35.256	34,940	30,340	31,934	64,411	64,395	96,300	68,100	70,000	72,000
Transfers - Administration	\$90,005	\$92,814	\$80,644	\$86,265	\$78,949	\$101,513	\$104,600	\$107,700	\$110,900	\$114,200
Total G&A Expenses	\$283,330	\$293,393	\$281,069	\$230,792	\$221,825	\$249,773	\$257,300	\$264,800	\$272,400	\$280,700
Total O&M Expenses	\$742,885	\$757,113	\$691,529	\$745,449	\$859,725	\$1,225,643	\$1,172,000	\$1,262,900	\$1,300,500	\$1,339,900
Replacement Capital Transfer to Fund 810	383,500	395,000	395,000	395,000	395,000	395,000	395,000	395,000	395,000	395,000
Capital Outlay		0	22,666	32,500	33,200	157,700	29,500	30,400	31,300	32,200
Total O&M and Capital Expenses	\$1,126,385	\$1,152,113	\$1,109,195	\$1,172,949	\$1,287,925	\$1,778,343	\$1,596,500	\$1,688,300	\$1,726,800	\$1,767,100

[1] Includes a Utility Worker upgrade to Utility Operator in FY 2016-17 and a new Utility Worker in FY 2017-18.

Appendix A-2 Allocation of FY 2015-16 Costs to Customer Classes

Line	S. 17 17 17 17 18	Allocated	1712	Streng	gth			
No	Description	Total Cost	Flow	BOD	SS	Capacity	Customer	Collection
1	Unit Costs of Service		\$0.3965	\$0.1409	\$0.1435	\$201.05	\$1.71	\$1,064.25
,.	Units of Measure		HCF	lbs	lbs	Eq. Meters	Eq. Bills	HCF/Day
	Single Family							
2	Units of Service		217,048	555,507	555,507	2,708	16,248	595
3	Allocated Cost of Service	\$1,449,157	\$86,067	\$78,296	\$79,697	\$544,453	\$27,783	\$632,862
	Multi-family							
4	Units of Service		40,318	103,188	103,188	693	4,158	110
5	Allocated Cost of Service	\$309,332	\$15,987	\$14,544	\$14,804	\$139,330	\$7,110	\$117,557
	Commercial - Low Strength							
6	Units of Service		14,268	36,516	36,516	76	234	39
7	Allocated Cost of Service	\$73,365	\$5,658	\$5,147	\$5,239	\$15,320	\$400	\$41,601
	Commercial - Medium Strer	ngth						
8	Units of Service	_	9,100	37,491	37,491	49	144	25
9	Allocated Cost of Service	\$50,983	\$3,608	\$5,284	\$5,379	\$9,932	\$246	\$26,533
	Commercial - High Strength	i						
10	Units of Service		4,477	46,118	32,422	18	60	12
11	Allocated Cost of Service	\$29,664	\$1,775	\$6,500	\$4,652	\$3,579	\$103	\$13,055
12	Total Costs of Service	\$1,912,500	\$113,095	\$109,770	\$109,770	\$712,614	\$35,642	\$831,608

# Appendix B

# **Non-residential Bill Impacts**

This section provides additional calculations of Non-residential customer bills at various water volumes.

Appendix B-1 Non-Residential Customer Bill Impacts - 1" Meter

Description	Current	Jan 1 FY 2015-16	Percent Increase	Jan 1 FY 2016-17	Percent Increase
Low Strength with 1"meter	<b>-</b> 7:				
25% of Avg Bill: 10 HCF	\$62.97	\$69.66	10.6%	\$72.09	3.5%
50% of Avg Bill: 30 HCF	\$120.77	\$138.53	14.7%	\$143.38	3.5%
Avg Bill: 50 HCF	\$178.57	\$207.41	16.1%	\$214.66	3.5%
125% of Avg Bill: 60 HCF	\$207.47	\$241.84	16.6%	\$250.31	3.5%
150% of Avg Bill: 80 HCF	\$265.27	\$310.72	17.1%	\$321.59	3.5%
Medium Strength with 1"meter					
25% of Avg Bill: 20 HCF	\$98.07	\$111.66	13.9%	\$115.57	3.5%
50% of Avg Bill: 40 HCF	\$162.07	\$188.10	16.1%	\$194.68	3.5%
Avg Bill: 70 HCF	\$258.07	\$302.76	17.3%	\$313.36	3.5%
125% of Avg Bill: 90 HCF	\$322.07	\$379.20	17.7%	\$392.48	3.5%
150% of Avg Bill: 110 HCF	\$386.07	\$455.65	18.0%	\$471.59	3.5%
High Strength with 1"meter	_:				
25% of Avg Bill: 10 HCF	\$75.47	\$84.68	12.2%	\$87.64	3.5%
50% of Avg Bill: 20 HCF	\$116.87	\$134.14	14.8%	\$138.84	3.5%
Avg Bill: 35 HCF	\$178.97	\$208.34	16.4%	\$215.63	3.5%
125% of Avg Bill: 40 HCF	\$199.67	\$233.07	16.7%	\$241.22	3.5%
150% of Avg Bill: 50 HCF	\$241.07	\$282.53	17.2%	\$292.42	3.5%

a. New rates effective Jan 1 of fiscal year.

Appendix B-2 Non-Residential Customer Bill Impacts - 2" Meter

REPORT OF THE		Jan 1	Percent	Jan 1	Percent
Description	Current	FY 2015-16	Increase	FY 2016-17	
Description	Current	FT 2015-10	Increase	F1 2010-17	Increase
Low Strength with 2"meter					
25% of Avg Bill: 40 HCF	\$272.26	\$300.30	10.3%	\$310.81	3.5%
50% of Avg Bill: 90 HCF	\$416.76	\$472.49	13.4%	\$489.03	3.5%
Avg Bill: 170 HCF	\$647.96	\$747.99	15.4%	\$774.17	3.5%
125% of Avg Bill: 210 HCF	\$763.56	\$885.74	16.0%	\$916.74	3.5%
150% of Avg Bill: 260 HCF	\$908.06	\$1,057.92	16.5%	\$1,094.95	3.5%
Medium Strength with 2"meter					
25% of Avg Bill: 30 HCF	\$252.66	\$277.21	9.7%	\$286.92	3.5%
50% of Avg Bill: 50 HCF	\$316.66	\$353.66	11.7%	\$366.03	3.5%
Avg Bill: 100 HCF	\$476.66	\$544.76	14.3%	\$563.83	3.5%
125% of Avg Bill: 130 HCF	\$572.66	\$659.42	15.2%	\$682.50	3.5%
150% of Avg Bill: 150 HCF	\$636.66	\$735.86	15.6%	\$761.62	3.5%
High Strength with 2"meter					
25% of Avg Bill: 50 HCF	\$363.66	\$409.86	12.7%	\$424.21	3.5%
50% of Avg Bill: 100 HCF	\$570.66	\$657.17	15.2%	\$680.17	3.5%
Avg Bill: 200 HCF	\$984.66	\$1,151.79	17.0%	\$1,192.10	3.5%
125% of Avg Bill: 250 HCF	\$1,191.66	\$1,399.10	17.4%	\$1,448.07	3.5%
150% of Avg Bill: 300 HCF	\$1,398.66	\$1,646.41	17.7%	\$1,704.03	3.5%

a. New rates effective Jan 1 of fiscal year.

# Appendix C

## **Finance & Audit Committee Rates Option**

This section discusses the conclusion of the Nipomo Community Services District Finance & Audit Committee review of the Wastewater Rate Study.

## **Alternative Wastewater Rates Option**

The Nipomo Community Services District Finance and Audit (F&A) Committee met to review and discuss the results and findings of the Wastewater Rate Study. The conclusion of the meeting was to request an additional wastewater rates option for presentation to the Board of Directors at the time that the Wastewater Rate Study report is presented. The alternative wastewater rates option is provided in this Appendix C.

The option includes revising Table 4 of this report to allow 3.2 percent annual revenue increases instead of the 3.5 percent increases included in the Study. The impact of this change is presented in the following tables and figures in Appendix C and includes Table 4a, Figure 3a, and an alternative five-year wastewater rate schedule Table 14a. Results of this alternative are discussed in the bullet points below.

- Table 4a indicates that the fund balance available in Fund 130 (line 20) would be nearly equal to the District Policy Target Fund Balance of 180 days of annual O&M expense (line 21) in FY 2022-23 through FY 2024-25 though the fund balance is less than the target in the last two years.
- Figure 3a graphically indicates that the projected fund balance (dotted black line) declines until it reaches the Target Fund Balance (solid black line) near the end of the ten year period.
- Table 14a provides the schedule of Proposed Wastewater Rates for a 3.2 percent revenue increase scenario.

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Projected Sources and Uses of Funds Wastewater Financial Plan Table 4a

Line			8 10 10 10			Forecast	ř		S. Carlot	Company of the Control	
9 N	Description	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
æ	Sources of Funds Sewer Revenues, Existing Rates [1]	\$1,847,800	\$1,856,400	\$1,865,100	\$1,873,700	\$1,882,700	\$1,891,800	\$1,900,800	\$1,909,800	\$1,918,900	\$1,927,900
	Additional Sewer Sales Revenue										
	Annualized Revenue Date of										
	_										
2	3.2% Jan 1 FY 2015-16	\$29,600	\$59,400	\$59,700	\$60,000	\$60,200	\$60,500	\$60,800	\$61,100	\$61,400	\$61,700
ო	3,2% Jan 1 FY 2016-17		\$30,700	\$61,600	\$61,900	\$62,200	\$62,500	\$62,800	\$63,100	\$63,400	C02, E9\$
4	Jan 1			\$31,800	\$63,900	\$64,200	\$64,500	\$64,800	\$65,100	\$65,400	\$65,700
ro.	Jan 1				\$33,000	\$66,200	\$66,500	\$66,900	\$67,200	\$67,500	\$67,800
9	Jan 1					\$34,200	\$68 700	\$69,000	\$69,300	\$69,700	\$70,000
	3.2% Jan 1 FY 2020-21						\$35,400	\$71,200	\$71,500	\$71,900	\$72,200
	lad t							430,700	\$73,800 828,400	\$74,200	\$74,500
	Jan 1								926, 100	\$39,500	\$79,403 \$79,403 \$41,003
7	Total Additional Sewer Rate Revenue	\$29,600	\$90,100	\$153,100	\$218,800	\$287,000	\$358,100	\$432,200	\$509,200	\$589,600	\$672,900
00	Interest Eamings [2]	\$2,800	\$4,000	\$4,600	\$4,400	\$3,900	\$3,500	\$3,200	\$2,800	\$2,700	\$2,700
თ	Transfer In from Fund 880 [3]	\$517,000	\$517,500	\$198,500	\$0	\$0	\$0	\$0	\$0	\$0	8
10	Miscellaneous Revenues	\$500	\$500	\$500	\$500	\$500	\$500	\$500	\$500	\$500	\$500
7	Total Sources of Funds	\$2,397,700	\$2,468,500	\$2,221,800	\$2,097,400	\$2,174,100	\$2,253,900	\$2,336,700	\$2,422,300	\$2,511,700	\$2,604,000
	Uses of Funds										
12	Operation and Maintenance Expense	\$1,225,600	\$1,172,000	\$1,262,900	\$1,300,500	\$1,339,900	\$1,379,600	\$1,420,200	\$1,463,200	\$1,506,700	\$1,552,100
13	Replacement Capital Transfer to Fund 810	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000	\$395,000
4	Capital Outlay	\$157,700	\$29,500	\$30,400	\$31,300	\$32,200	\$33,200	\$34,200	\$35,200	\$36,300	\$37,400
15	Existing Debt Service [4]	\$517,000	\$517,500	\$517,600	\$517,400	\$520,800	\$553,800	\$595,200	\$594,600	\$596,400	\$597,100
16	Total Uses of Funds	\$2,295,300	\$2,114,000	\$2,205,900	\$2,244,200	\$2,287,900	\$2,361,600	\$2,444,600	\$2,488,000	\$2,534,400	\$2,581,600
17	Additions (reductions) to cash	\$102,400	\$354,500	\$15,900	(\$146,800)	(\$113,800)	(\$107,700)	(\$107,900)	(\$65,700)	(\$22,700)	\$22,400
18	Available Reserves (including capital funds) FY beginning available cash [5]	\$850,000	\$952,400	\$1,306,900	\$1,322,800	\$1,176,000	\$1,062,200	\$954,500	\$846,600	\$780,900	\$758,200
5 5	Additions (reductions) FY ending available resenses	\$102,400	\$354,500	\$15,900	(\$146,800)	(\$113,800)	(\$107,700)	(\$107,900)	(\$65,700)	(\$22,700)	\$22,400
2	Tarnet Reserves [6]	3690 000	3600 000	\$650,000	\$670 000	\$690,000	\$710.000	8730.000	\$750,000	\$770 DDD	\$790 DO
8	Above (below) Target	\$262,400	\$706,900	\$672,800	\$506,000	\$372,200	\$244,500	\$116,600	\$30,900	(\$11,800)	(\$9,400)
	Debt Service Coverage										
23	Net Revenues [7]	\$1,308,260	\$1,048,802	\$828,902	\$864,502	\$901,502	\$941,202	\$983,202	\$1,025,902	\$1,080,084	\$1,126,984
24	Annual Debt Service [8]	\$594,049	\$594,549	\$594,649	\$594,449	\$597,849	\$595,980	\$637,380	\$594,600	\$596,400	\$597,100
22	Coverage	220%	1/6%	139%	145%	151%	158%	154%	173%	181%	189%

[1] Projected using the existing rales, Changes in rate based revenues is due to customer and demand growth.
[2] Interest earnings on the average fund balance calculated at 0.35%.
[3] Sinking fund transfer from Fund 880 used to pay for 2012 COPs until the funds are depleted.
[4] Debts service on the 2012 Certificates of Participation on ID is trict Budget.
[5] The available PY 2015-16 cash balance from the current District Budget.
[6] Target reserve estimated at 180 days of annual O&M expense including capital outlay.
[7] Includes capacity charges and interest income on all was tewater funds less O&M and capital outlay.
[8] Includes 2012 COPs and SRF debt service paid from Fund 710 - Sewer Capacity Fund.

Figure 3a
Wastewater Financial Plan with 3.2 Percent Revenue Increases

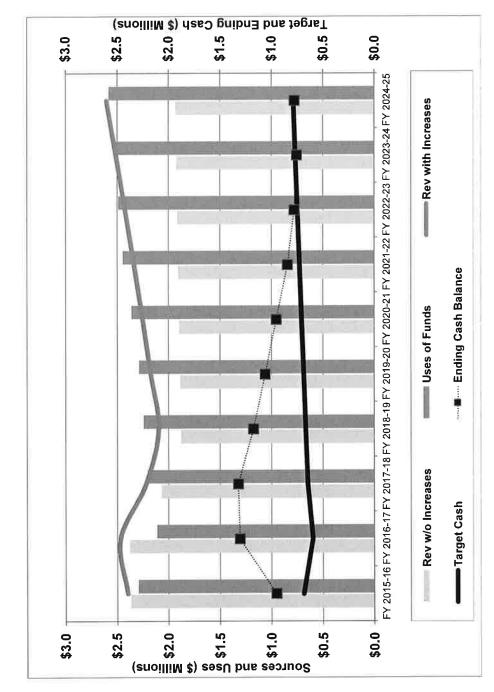


Table 14a Proposed Wastewater Rates

Editor State of the State of th	5	and the section		The Real Property lies	A TOWN	
A 6 TO 10 TO		Forecast [1]	- 49 4			100
Description	Current	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
Residential Fixed Charges						
Single Family	\$88.32	\$88.93	\$91.77	\$94.71	\$97.74	\$100.87
Multi-family	\$67.33	\$74.18	\$76.55	\$79.00	\$81.53	\$84.14
Non-Residential Meter Charges						
Up to 1 inch	\$34.07	\$35.12	\$36.24	\$37.40	\$38.60	\$39.83
1.5	\$98.59	\$101.94	\$105.20	\$108.57	\$112.04	\$115.63
2	\$156.66	\$162.08	\$167.26	\$172.62	\$178.14	\$183.84
3	\$292.16	\$302.40	\$312.08	\$322.07	\$332.37	\$343.01
4	\$485.72	\$502.87	\$518.96	\$535.57	\$552.70	\$570.39
6	\$969.64	\$1,004.03	\$1,036.16	\$1,069.31	\$1,103.53	\$1,138.85
8	\$1,550.34	\$1,605.42	\$1,656.80	\$1,709.81	\$1,764.53	\$1,820.99
Non-Residential Usage Rates (\$	per HCF)					
Low Strength	\$2.89	\$3.43	\$3.54	\$3.66	\$3.77	\$3.89
Medium Strength	\$3.20	\$3.81	\$3.93	\$4.06	\$4.19	\$4.32
High Strength	\$4.14	\$4.93	\$5.09	\$5.25	\$5.42	\$5.59
Mixed Use Usage Rates (\$ per h	ICF)					
Standard Comm with 10% H	igh Strength	\$3.60	\$3.72	\$3.83	\$3.96	\$4.08
Standard Comm with 20% H	igh Strength	\$3.75	\$3.87	\$3.99	\$4.12	\$4.25
Standard Comm with 30% H	igh Strength	\$3.90	\$4.02	\$4.15	\$4.29	\$4.42
Standard Comm with 40% H	igh Strength	\$4.06	\$4.19	\$4.32	\$4.46	\$4.61
Standard Comm with 50% H	igh Strength	\$4.21	\$4.34	\$4.48	\$4.63	\$4.78
Standard Comm with 60% H	igh Strength	\$4.37	<b>\$4</b> .51	\$4.65	\$4.80	\$4.96
Standard Comm with 70% H	igh Strength	\$4.52	\$4.66	\$4.81	\$4.97	\$5.13
Standard Comm with 80% H	igh Strength	\$4.67	\$4.82	\$4.97	\$5.13	\$5.30
Standard Comm with 90% H	igh Strength	\$4.83	\$4.98	\$5.14	\$5.31	\$5.48

<sup>[1]</sup> Rates effective Jan 1 of fiscal year.

November 12, 2015

ITEM E-1

ATTACHMENT B



# Nipomo Community Services District

## NOTICE OF PUBLIC HEARING -RATE INCREASE FOR TOWN SEWER

This is a notice to explain proposed increases in town sewer rates for the Nipomo Community Services District ("NCSD" or the "District") and the majority protest procedures. The proposed rate increases will be recommended for adoption by NCSD's Board of Directors at the Public Hearing described in this Notice. See the back page of this Notice for Public Hearing date.

Dear Owners of Record and Customers of Record,

Nipomo Community Services District (District) depends upon sewer user fees to fund operating and maintenance costs, and to rehabilitate and replace equipment and infrastructure for the Town Division sewer treatment plant and collection system. The District is fully committed to serving existing and future generations of residents in the most efficient manner possible, while protecting both public health and the environment.

#### About the proposed rates

The proposed Town Sewer Division rate increase is needed to ensure that the District has sufficient revenues to fund operating and capital needs and provide appropriate levels of operating, capital, and emergency reserves. The Town Sewer Division has not had a sewer rate increase in over 5 years.

A major reason for rates being raised is that the annual bond payments due on the debt used to finance the sewer plant (approximately \$520,000 per year) will have to be made from current revenues once the sinking fund currently being used to make those payments is depleted. The sinking fund will be depleted in approximately 18 months.

The cost of providing sewer service to our customers varies based on the volume and strength characteristics of sewage generated by each customer classification (single-family, multi-family, and commercial). A cost of service analysis was performed to ensure that the proposed rate increases fairly reflect the costs of providing service to customers within each classification.

## Multi-year approach to setting rates

By taking a multi-year approach to rate-setting in meeting long-term infrastructure repair and improvement needs as well as delivering day-to-day services, the District can better prepare for the future and avoid significant unexpected rate increases. For this reason, the District is proposing rate increases for the next five years. It is important to note that if subsequent annual reviews of revenues and expenses show that future rate increases are not needed or can be adopted at lower amounts, the Board of Directors can postpone or adopt a smaller increase. However, the Board cannot approve rate increases beyond those proposed in this notice without an additional Proposition 218 notice to all of its customers.

#### **Proposed Town Sewer Rates**

Under the proposed rates, town sewer rates for single-family residential dwellings, which represent over 97% of the customer accounts, will increase \$0.305 monthly or \$0.61 per bi-monthly period starting January 1, 2016. Subsequent year increases, and a complete breakdown of rates for other customer classes, can be found on the following page.

## THE PROPOSED TOWN SEWER RATES

	4-11-0	Forecast			11111	10.00
Description	Current	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
Residential Fixed Charges						
Single Family	\$88.32	\$88.93	\$91.77	\$94.71	\$97.74	\$100.87
Multi-family	\$67.33	<b>\$74</b> .18	\$76.55	\$79.00	\$81.53	\$84.14
Non-Residential Meter Charges	•					
Up to 1 inch	\$34.07	\$35.12	\$36.24	\$37.40	\$38.60	\$39.83
1.5	\$98.59	\$101.94	\$105.20	\$108.57	\$112.04	\$115.63
2	\$156.66	\$162.08	\$167.26	\$172.62	\$178.14	\$183.84
3	\$292.16	\$302.40	\$312.08	\$322.07	\$332.37	\$343.01
4	\$485.72	\$502.87	<b>\$</b> 518.96	\$535.57	\$552.70	\$570.39
6	\$969.64	\$1,004.03	\$1,036.16	\$1,069.31	<b>\$</b> 1,103.53	\$1,138.85
8	\$1,550.34	\$1,605.42	\$1,656.80	\$1,709.81	\$1,764.53	\$1,820.99
Non-Residential Usage Rates (	per HCF)					
Low Strength	\$2.89	\$3.43	\$3.54	\$3.66	\$3.77	\$3.89
Medium Strength	\$3.20	\$3.81	\$3.93	\$4.06	\$4.19	\$4.32
High Strength	\$4.14	\$4.93	\$5.09	\$5.25	\$5.42	\$5.59
Mixed Use Usage Rates (\$ per	HCF)					
Standard Comm with 10% F	ligh Strength	\$3.60	\$3.72	\$3.83	\$3.96	\$4.08
Standard Comm with 20% F	ligh Strength	\$3.75	\$3.87	\$3.99	\$4.12	\$4.25
Standard Comm with 30% F	ligh Strength	\$3.90	\$4.02	\$4.15	\$4.29	\$4.42
Standard Comm with 40% F	ligh Strength	\$4.06	\$4.19	\$4.32	\$4.46	\$4.61
Standard Comm with 50% F	ligh Strength	\$4.21	\$4.34	\$4.48	\$4.63	\$4.78
Standard Comm with 60% F	ligh Strength	\$4.37	\$4.51	\$4.65	\$4.80	\$4.96
Standard Comm with 70% I	ligh Strength	\$4.52	\$4.66	\$4.81	\$4.97	\$5.13
Standard Comm with 80% I	ligh Strength	\$4.67	\$4.82	\$4.97	<b>\$5.13</b>	\$5.30
Standard Comm with 90% I	ligh Strength	\$4.83	\$4.98	\$5.14	<b>\$5</b> .31	\$5.48

Rates effective Jan 1 of fiscal year.

### **AVAILABILITY OF STUDIES, REPORTS, AND INFORMATION**

Additional information on the proposed Town Sewer rates is available in the Report on Town Sewer System Sewer Rate Study and the Staff Report. These reports are available for review at the District's administrative offices located at 148 South Wilson Street, Nipomo and on the District's website at www.ncsd.ca.gov. In addition, customers may contact the General Manager at (805) 929-1133 for further information about the proposed rates.

## **EXAMPLE TOWN SEWER BILLS INCLUDING PROPOSED CHARGES**

The table below provides examples of bi-monthly bills that are expected as a result of implementing the proposed Town Sewer Charge.

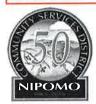
	Average		Jan 1, 2016		Jan 1, 2017	i Fi	Jan 1, 2018	
	Bi-monthly	Current	Proposed	Percent	Proposed	Percent	Proposed	Percent
Classification	Water Use	Bill	Bill	Change	Bill	Change	Bill	Change
Residential	HCF							
Single Family	N/A	\$88.32	\$88.93	0.7%	\$91.77	3.2%	\$94.71	3.2%
Multi-family	N/A	\$67.33	\$74.18	10.2%	\$76.55	3.2%	\$79.00	3.2%
Non-Residential - 1" Meter								
Commercial - Low Strength	50	\$178.57	\$206.80	15.8%	\$213.42	3.2%	\$220.25	3.2%
Commercial - Medium Strength	70	\$258.07	\$301.88	17.0%	\$311.54	3.2%	\$321.51	3.2%
Commercial - High Strength	35	\$178.97	\$207.73	16.1%	\$214.37	3.2%	\$221.23	3.2%
Non-Residential - 1.5" Meter								
Commercial - Low Strength	80	\$329.79	\$376.63	14.2%	\$388.68	3.2%	\$401.12	3.2%
Commercial - Medium Strength	65	\$306.59	\$349.64	14.0%	\$360.83	3.2%	\$372.38	3.2%
Commercial - High Strength	200	\$926.59	\$1,088.28	17.4%	\$1,123.10	3.2%	\$1,159.04	3.2%
Non-Residential - 2" Meter								
Commercial - Low Strength	170	\$647.96	\$745.80	15.1%	\$769.66	3.2%	\$794.29	3.2%
Commercial - Medium Strength	100	\$476.66	\$543.16	14.0%	\$560.55	3.2%	\$578.48	3.2%
Commercial - High Strength	200	\$984.66	\$1,148.42	16.6%	\$1,185.17	3.2%	\$1,223.09	3.2%
Non-Residential - 3" Meter								
Commercial - Low Strength	200	\$870.16	\$989.13	13.7%	\$1,020.79	3.2%	\$1,053.45	3.2%

	Average	Jan 1, 2019		Jan 1, 2020	
Classification	Bi-monthly Water Use	Proposed Bill	Percent Change	Proposed Bill	Percent Change
Residential	HCF	Billi	Change	БШ	Change
Single Family	N/A	\$97.74	3.2%	\$100.87	3.2%
Multi-family	N/A	\$81.53	3.2%	\$84.14	3.2%
Non-Residential - 1" Meter		402.00	5.2.7	<b>V</b> 0 1	
Commercial - Low Strength	50	\$227.29	3.2%	\$234.57	3.2%
Commercial - Medium Strength	70	\$331.79	3.2%	\$342.41	3.2%
Commercial - High Strength	35	\$228.31	3.2%	\$235.62	3.2%
Non-Residential - 1.5" Meter					
Commercial - Low Strength	80	\$413.96	3.2%	\$427.20	3.2%
Commercial - Medium Strength	65	\$384.30	3.2%	\$396.59	3.2%
Commercial - High Strength	200	\$1,196.13	3.2%	\$1,234.41	3.2%
Non-Residential - 2" Meter					
Commercial - Low Strength	170	\$819.71	3.2%	\$845.94	3.2%
Commercial - Medium Strength	100	\$596.99	3.2%	\$616.10	3.2%
Commercial - High Strength	200	\$1,262.23	3.2%	\$1,302.62	3.2%
Non-Residential - 3" Meter					
Commercial - Low Strength	200	\$1,087.16	3.2%	\$1,121.95	3.2%

HCF = hundred cubic feet

N/A = not applicable

## NOTICE OF TOWN SEWER RATE INCREASE



Nipomo Community Services District 148 S. Wilson Ave. PO Box 326 Nipomo, CA 93444 (805) 929-1133 www.ncsd.ca.gov Presort First Class US Postage Paid PRP Companies 93401

GENERAL MANAGER

Michael S. LeBrun

#### **HOW TO PROTEST**

The following persons may submit a written protest against the Proposed Town Sewer Rate Increase to the District's Clerk before the close of the Public Hearing.

- An owner(s) of property (parcel(s)) ("owner of record") receiving town sewer service from the NCSD Town Sewer System. If the person(s) signing the protest, as an owner, is not shown on the last equalized assessment roll as the owner of the parcel(s) then the protest must contain or be accompanied by written evidence that such person signing the protest is the owner of the parcel(s) receiving town sewer service;
- "Customer of record" (Tenant(s)) whose name appears on the District records as the customer of record for the corresponding parcel receiving town sewer service from the NCSD.

A valid written protest must contain a statement that you protest the increase in town sewer rates, the address or Assessor's Parcel Number (APN) of the parcel or parcels which receive town sewer service and must be signed and dated, with original signature, by the owner of record, the customer of record, or a representative of an owner of record or a customer of record, for the parcel or parcels receiving town sewer service. One written protest per parcel shall be counted in calculating a majority protest. Written protests will not be accepted by email or by facsimile. Verbal protests will not be counted in determining the existence of a majority protest.

Written protests regarding the town sewer rate increase may be personally delivered to the NCSD Office located at 148 South Wilson Street, Nipomo during regular office hours (8 a.m. - 4:30 p.m. Monday - Friday, excluding holidays) or mailed to:

**Nipomo Community Services District** 

**Attn: District Clerk** 

P.O. Box 326, Nipomo, CA 93444-0326

## **PUBLIC HEARING**

A Public Hearing for the Proposed Town Sewer Rate Increase will be held on:

November 12, 2015 at 9 AM

Jon S. Seitz Board Room Nipomo CSD 148 South Wilson Street, Nipomo

At the public hearing the Nipomo Community Services District Board of Directors will consider all public comment in support and in opposition of the Town Sewer Rate Increase and whether or not a Majority Protest exists. If approved, the Town Sewer Rate Increase would become effective January 1, 2016.

To be counted, the written protest must be received by the close of the Public Hearing, including those mailed to the District. No postmarks will be accepted; therefore, any written protest not actually received by the close of the Public Hearing, whether or not mailed prior to the Public Hearing, will not be counted.

A representative may sign the written protest on behalf of an owner of record or a customer of record provided the representative attaches to the written protest, written documentation/authorization, with original signature, to act in such capacity.

If valid written protests are presented by a majority of owners of record and/or customers of record of parcels receiving town sewer service within the NCSD's Town Sewer System, then the NCSD will not adjust/increase the town sewer rates. Only one protest per parcel will be counted in determining whether or not a majority protest exists.

November 12, 2015

ITEM E-1

ATTACHMENT C

# NIPOMO COMMUNITY SERVICES DISTRICT RESOLUTION NO. 2015-XXXX

A RESOLUTION OF THE BOARD OF DIRECTORS
OF THE NIPOMO COMMUNITY SERVICES DISTRICT
AMENDING APPENDIX A TO CHAPTER 4.12 OF THE
NIPOMO COMMUNITY SERVICES DISTRICT CODE TO
INCREASE SEWER RATES WITHIN THE TOWN DIVISION



WHEREAS, it is a major responsibility of the Nipomo Community Services District ("District") to maintain adequate levels of revenue, equitably collected to meet the District's financial commitments for the operation and maintenance for existing Town Division sewer facilities and the replacement of existing facilities in the future which benefit the customer or property being charged; and

WHEREAS, the District retained Tuckfield & Associates, to perform an analysis of the District's existing sewer user rates for District sewer customers within the Town Division. The Tuckfield & Associates analysis is found in a report titled "Town Sewer System Wastewater Rate Study" dated August 2015 (herein the "Study"). The intent of the Study is to assess the District's revenue requirements and to provide an independent evaluation of the equity of the District's current rate structure and the relationship (nexus) between rates and charges to operate and maintain facilities within the Town Sewer Division which benefit persons or property being charged. The cost of providing sewer service to our customers varies based on the volume and strength characteristics of sewage generated by each customer classification. A cost analysis was performed to ensure the proposed rates increases fairly reflect the costs of providing service to customers within each classification; and

WHEREAS, the Study was received and filed on September 9, 2015, and has been available for public inspection at the District office or on the District's webpage since that date; and

WHEREAS, Government Code §61115 authorizes the District to adopt rates and charges by Resolution; and

WHEREAS, based on facts and analysis presented in the Study, written protests received prior to the close of the November 12, 2015, public hearing, the Staff Report, Staff Presentation and public testimony received, the Board of Directors finds:

A. The District identified the parcels upon which the new rates and charges will be imposed, calculated the amount of the rates, and mailed notices to all Owners of Record and Customers of Record of properties responsible for the Town Division sewer rates and charges, which notices provided information on the proposed rates and charges, the basis for the calculation, the reason for the rates and charges, and the date, time, and location for a public hearing which was not less than 45 days after the date of mailing.

WHEREAS, based on facts and analysis presented by Tuckfield & Associates, the Study, the Staff Report, written protests received prior to the close of the public hearing and public testimony received, the Board of Directors finds:

A. The public hearing adopting this Resolution has been properly noticed pursuant to Government Code §54954.2 (The Brown Act) and Section 6 of Article XIII D of the California Constitution.

## NIPOMO COMMUNITY SERVICES DISTRICT RESOLUTION NO. 2015-xxxx

A RESOLUTION OF THE BOARD OF DIRECTORS
OF THE NIPOMO COMMUNITY SERVICES DISTRICT
AMENDING APPENDIX A TO CHAPTER 4.12 OF THE
NIPOMO COMMUNITY SERVICES DISTRICT CODE TO
INCREASE SEWER RATES WITHIN THE TOWN DIVISION

- B. The written protests received by the District prior to the close of the public hearing do not constitute a majority protest.
  - C. That the rates and charges adopted by this Resolution:
    - 1. Are for the purposes of meeting operation, maintenance and capital replacement expenses for providing sewer collection and treatment for District Town Division customers.
    - 2. Do not exceed the funds required to provide sewer collection, treatment and disposal within the District's Town Division.
    - 3. Do not exceed the proportional cost of services attributable to those parcels receiving sewer service with the District's Town Division.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED, by the Board of Directors of the District as follows:

### Section 1. Incorporation of Recitals

The Recitals are true and correct and incorporated herein by this reference. The Recitals and referenced reports and studies contained therein constitute and support the findings of the District in support of this Resolution.

#### Section 2.

Appendix A to Chapter 4.12 of the District Code (Town Division Bi-Monthly Sewer Rates and Charges) is hereby repealed in its entirety and replaced with the sewer rates and charges reflected in Exhibit "A", attached hereto and incorporated into this Resolution by reference.

## Section 3. Repeal of Prior Ordinances and Resolutions

All Ordinances, Resolutions and sections of Ordinances and Resolutions that are inconsistent with this Resolution are hereby repealed.

### Section 4. Effect of Repeal on Past Actions and Obligations.

This Resolution does not affect prosecutions for violations committed prior to the effective date of this Resolution, does not waive any fee or penalty due and unpaid on the effective date of this Resolution, and does not affect the validity of any bond or cash deposit posted, filed or deposited pursuant to the requirements of any prior Resolution or Ordinance.

#### Section 5. CEQA Findings

## NIPOMO COMMUNITY SERVICES DISTRICT RESOLUTION NO. 2015-xxxx

A RESOLUTION OF THE BOARD OF DIRECTORS
OF THE NIPOMO COMMUNITY SERVICES DISTRICT
AMENDING APPENDIX A TO CHAPTER 4.12 OF THE
NIPOMO COMMUNITY SERVICES DISTRICT CODE TO
INCREASE SEWER RATES WITHIN THE TOWN DIVISION

The Board of Directors of the District finds that the rates and charges adopted by this Resolution exempt from the California Environmental Quality Act pursuant to Public Resources Code § 21080(b)(8) and CEQA Guidelines Section 15273. The District General Manager is directed to prepare and file appropriate notices.

Section 6. Severance Clause.

Michael S. LeBrun

Secretary to the Board

If any section, subsection, sentence, clause or phrase of this Resolution is for any reason held to be unconstitutional, ineffective or in any manner in conflict with the laws of the United States, or the State of California, such decision shall not affect the validity of the remaining portions of this Resolution. The Governing Board of the District hereby declares that it would have adopted this Resolution and each section, subsection, sentence, clause and phrase thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses or phrases be declared unconstitutional, ineffective, or in any manner in conflict with the laws of the United States or the State of California.

This Resolution shall take effect immediately. The rates and charges adopted by this Resolution shall take effect January 1, 2016.

Upon the motion of Director \_\_\_\_, seconded by Director \_\_\_\_, and on the following roll call vote, to wit: AYES:
NOES:
ABSENT:
CONFLICTS:
the foregoing resolution is hereby adopted this 12<sup>th</sup> day of November 2015.

Craig Armstrong, President
Nipomo Community Services District
Board of Directors

ATTEST:

APPROVED AS TO FORM

Michael W. Seitz

District Legal Counsel

## NIPOMO COMMUNITY SERVICES DISTRICT RESOLUTION NO. 2015-xxxx

A RESOLUTION OF THE BOARD OF DIRECTORS OF THE NIPOMO COMMUNITY SERVICES DISTRICT AMENDING APPENDIX A TO CHAPTER 4.12 OF THE NIPOMO COMMUNITY SERVICES DISTRICT CODE TO INCREASE SEWER RATES WITHIN THE TOWN DIVISION

## APPENDIX "A" TO CHAPTER 4.12 TOWN DIVISION

		[1]	[1]	[1]	[1]	[1]
ription	Current	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
dential Fixed Charges				****		4100.0
Single Family	\$88.32	\$88.93	\$91.77	\$94.71	\$97.74	\$100.8
Multi-family	\$67.33	\$74.18	\$76.55	\$79.00	\$81.53	\$84.1
Residential Meter Charge	s					
Up to 1 inch	\$34.07	\$35.12	\$36.24	\$37.40	\$38.60	\$39.8
1.5	\$98.59	\$101.94	\$105.20	\$108.57	\$112.04	\$115.6
2	\$156.66	\$162.08	\$167.26	\$172.62	\$178.14	\$183.8
3	\$292.16	\$302.40	\$312.08	\$322.07	\$332.37	\$343.0
4	\$485.72	\$502.87	\$518.96	\$535.57	\$552.70	\$570.3
6	\$969.64	\$1,004.03	\$1,036.16	\$1,069.31	\$1,103.53	\$1,138.8
8	\$1,550.34	\$1,605.42	\$1,656.80	\$1,709.81	\$1,764.53	\$1,820.9
Residential Usage Rates Low Strength	(\$ per HCF) \$2.89	\$3.43	\$3.54	\$3.66	\$3.77	00.0
	4=.00	400	Ψ0.01	Ψ0.00	Ψ0.73	\$3.8
Medium Strength	\$3.20	\$3.81	\$3.93	\$4.06	\$4.19	
Medium Strength High Strength						\$4.3
High Strength	\$3.20 \$4.14 HCF)	\$3.81 \$4.93	\$3.93 \$5.09	\$4.06 \$5.25	\$4.19 \$5.42	\$4.3 \$5.8
High Strength  d Use Usage Rates (\$ per Standard Comm with 10%	\$3.20 \$4.14 HCF) High Strength	\$3.81 \$4.93 \$3.60	\$3.93 \$5.09 \$3.72	\$4.06 \$5.25 \$3.83	\$4.19 \$5.42 \$3.96	\$4.3 \$5.8 \$4.0
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20%	\$3.20 \$4.14 HCF) High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75	\$3.93 \$5.09 \$3.72 \$3.87	\$4.06 \$5.25 \$3.83 \$3.99	\$4.19 \$5.42 \$3.96 \$4.12	\$4.3 \$5.8 \$4.0 \$4.1
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30%	\$3.20 \$4.14 HCF) High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29	\$4.3 \$5.8 \$4.0 \$4.2 \$4.2
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30% Standard Comm with 40%	\$3.20 \$4.14 High Strength High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90 \$4.06	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02 \$4.19	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15 \$4.32	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29 \$4.46	\$4.3 \$5.5 \$4.1 \$4.2 \$4.2
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30% Standard Comm with 40% Standard Comm with 50%	\$3.20 \$4.14 High Strength High Strength High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90 \$4.06 \$4.21	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02 \$4.19 \$4.34	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15 \$4.32 \$4.48	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29 \$4.46 \$4.63	\$4.5 \$5.5 \$4.0 \$4.2 \$4.4 \$4.6 \$4.6
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30% Standard Comm with 40% Standard Comm with 50% Standard Comm with 60%	\$3.20 \$4.14 High Strength High Strength High Strength High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90 \$4.06 \$4.21 \$4.37	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02 \$4.19 \$4.34 \$4.51	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15 \$4.32 \$4.48 \$4.65	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29 \$4.46 \$4.63 \$4.80	\$4.3 \$5.5 \$4.0 \$4.2 \$4.4 \$4.6 \$4.7 \$4.6
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30% Standard Comm with 40% Standard Comm with 50% Standard Comm with 60% Standard Comm with 70%	\$3.20 \$4.14 High Strength High Strength High Strength High Strength High Strength High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90 \$4.06 \$4.21 \$4.37 \$4.52	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02 \$4.19 \$4.34 \$4.51 \$4.66	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15 \$4.32 \$4.48 \$4.65 \$4.81	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29 \$4.46 \$4.63 \$4.80 \$4.97	\$4.3 \$4.3 \$5.5 \$4.6 \$4.6 \$4.6 \$4.7 \$4.5 \$5.7
High Strength  d Use Usage Rates (\$ per Standard Comm with 10% Standard Comm with 20% Standard Comm with 30% Standard Comm with 40% Standard Comm with 50% Standard Comm with 60%	\$3.20 \$4.14 High Strength High Strength High Strength High Strength High Strength High Strength High Strength High Strength	\$3.81 \$4.93 \$3.60 \$3.75 \$3.90 \$4.06 \$4.21 \$4.37	\$3.93 \$5.09 \$3.72 \$3.87 \$4.02 \$4.19 \$4.34 \$4.51	\$4.06 \$5.25 \$3.83 \$3.99 \$4.15 \$4.32 \$4.48 \$4.65	\$4.19 \$5.42 \$3.96 \$4.12 \$4.29 \$4.46 \$4.63 \$4.80	\$4.5 \$5.5 \$4.0 \$4.2 \$4.6 \$4.6 \$4.6

<sup>[1]</sup> Rates effective Jan 1 of fiscal year.